

**CITY OF TOCCOA, GEORGIA**

**ANNUAL FINANCIAL REPORT**

**FOR THE YEAR ENDED**

**JUNE 30, 2015**

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ANNUAL FINANCIAL REPORT  
FOR THE YEAR ENDED JUNE 30, 2015**

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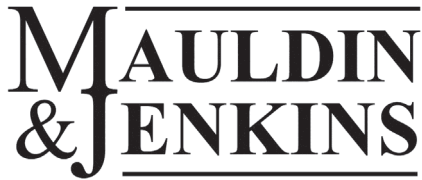
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## INDEPENDENT AUDITOR'S REPORT

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**Honorable Mayor and Members of the  
City Commission of the City of Toccoa, Georgia  
Toccoa, Georgia**

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the **City of Toccoa, Georgia** (the "City") as of and for the year ended June 30, 2015, and related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

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We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Opinions***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Toccoa, Georgia as of June 30, 2015, and the respective changes in financial position and, where applicable, cash flows thereof and the budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### ***Emphasis of Matter***

As discussed in Notes 9 and 15, the City implemented Governmental Accounting Standards Board (GASB) Statement No. 68, *Accounting and Financial Reporting for Pensions—an amendment of GASB Statement No.27*, as well as Statement No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date—an amendment of GASB Statement No. 68*, as of July 1, 2014. These standards significantly changed the accounting for the City's net pension liability and the related disclosures. Our opinions are not modified with respect to this matter.

### ***Other Matters***

#### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, the Schedule of Changes in the City's Net Pension Liability and Related Ratios, and the Schedule of City Contributions on pages 4-13, 53 and 54, respectively, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

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*Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Toccoa, Georgia's basic financial statements. The combining and individual fund statements and schedules, including the Schedule of Expenditures of Special Purpose Local Option Sales Tax Proceeds (as required by the Official Code of Georgia Annotated 48-8-121), as listed in the table of contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual fund statements and schedules and the Schedule of Expenditures of Special Purpose Local Option Sales Tax Proceeds are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund statements and schedules and the Schedule of Expenditures of Special Purpose Local Option Sales Tax Proceeds are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

**Other Reporting Required by *Governmental Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated December 9, 2015 on our consideration of the City of Toccoa, Georgia's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Toccoa, Georgia's internal control over financial reporting and compliance.

*Mauldin & Jenkins, LLC*

Atlanta, Georgia  
December 9, 2015

**CITY OF TOCCOA, GEORGIA**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**JUNE 30, 2015**

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As management of the City of Toccoa (the "City"), we offer readers of the City's financial statements this narrative overview and analysis of the financial activities for the fiscal year ended June 30, 2015. This narrative is intended to assist the reader in understanding significant issues and provide an overview of financial activities and identify changes in financial position. We encourage readers to consider this information presented herein, in conjunction with the additional information furnished in the financial statements, and the notes to the financial statements.

**FINANCIAL HIGHLIGHTS**

- The assets and deferred outflows of resources of the City exceeded its liabilities and deferred inflows of resources at June 30, 2015 by \$51,769,402 (net position). Of this amount, \$3,456,409 (unrestricted net position) may be used to meet the City's ongoing obligations to citizens and creditors. The City's total net position decreased by \$37,832 during the fiscal year ended June 30, 2015; with an increase from business-type activities of \$2,290,294 and a decrease in governmental activities of (\$2,328,126). Also note the City restated its beginning net position due to the implementation of GASB No's 68 and 71. See notes 9 & 15 for further information.
- As of June 30, 2015, the City's governmental funds reported combined ending fund balances of \$7,465,136 a decrease of \$683,546 in comparison with the prior year. This decrease is attributable mainly to a \$1,191,325 decrease in fund balance of the SPLOST V Fund offset by a \$457,694 increase in fund balance of the General Fund. The decrease in the SPLOST V Fund is due to various road construction projects and the General Fund increase is due to transfers from SPLOST VI to reimburse the fund for costs incurred on the City pool in fiscal years 2014 and 2015.

**Overview of the Financial Statements**

The annual financial statements consist of a series of financial statements. This narrative is intended to serve as an introduction to the basic financial statements. The City's basic financial statements comprise three components:

- Government Wide Financial Statements
- Fund Financial Statements
- Notes to the Financial Statements

This report also contains required and other supplementary information in addition to the basic financial statements themselves.

Government Wide Financial Statements: The government-wide financial statements are designed to provide readers with a broad overview of the City's finances. They are prepared using the accrual basis of accounting, which is the accounting method used in most private-sector companies. There are two government-wide statements, the statement of net position and the statement of activities, which are described below.

- 1) The "statement of net position" presents information on all of the City's assets, liabilities, deferred outflows of resources, and deferred inflows of resources, with the difference between assets and deferred outflows of resources and liabilities and deferred inflows of resources reported as net position. Over time, increases or decreases in net position may serve as an indicator of whether the financial position of the City is improving or deteriorating.
- 2) The "statement of activities" presents information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the related cash flow. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g. uncollected taxes and earned but unused vacation leave).

**CITY OF TOCCOA, GEORGIA**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**JUNE 30, 2015**

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Both of the government-wide financial statements distinguish between functions that are principally supported by taxes and intergovernmental revenues (governmental activities) and other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). Governmental activities of the City include general government, public safety, public works, culture and recreation, and economic and community development. Business-type activities include water and sewer, solid waste, natural gas services, and the golf course.

The government-wide financial statements can be found on pages 14 and 15 of this report.

Fund Financial Statements: A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Fund financial statements focus on the most significant funds, reporting on the City's operations in greater detail than the government-wide statements. All of the City's funds can be divided into two categories: governmental and proprietary.

Governmental Funds: Most of the basic services provided by the City are financed through governmental funds and are essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on the near-term inflows and outflows of spendable resources, as well as balances of spendable resources available at the end of the fiscal year. These statements assist the reader in determining whether there are adequate financial resources available to meet the current needs of the City.

Because the focus of governmental funds is short-term and the focus of the government-wide financial statements is both short-term and long-term, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the City's near-term financing decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures, and changes in fund balance provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains 7 individual governmental funds. Information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balance for the four funds which are considered to be major funds. The remaining funds are aggregated and presented as non-major governmental funds; however, a combining schedule for the non-major governmental funds is presented as supplementary information to these financial statements.

The City adopts an annual appropriated budget for the General Fund and all special revenue funds. Project length budgets are adopted for all capital project funds. A budgetary comparison statement is provided for the General Fund to demonstrate compliance with the budget.

The basic governmental fund financial statements can be found on pages 16-19 of this report.

Proprietary Funds: The City maintains one type of proprietary funds - enterprise funds. Enterprise funds charge a fee for services to outside customers. The City uses individual enterprise funds to account for its water and sewer, solid waste, natural gas, and golf course activities – each of which is considered to be a major fund. The City's enterprise fund statements are the same as the business-type activities reported in the government-wide financial statements, but provide more detail.

The basic proprietary fund financial statements can be found on pages 20-22 of this report.



**CITY OF TOCCOA, GEORGIA**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**JUNE 30, 2015**

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Notes to the Financial Statements: The notes to the financial statements provide additional information that is essential for the reader in order to obtain a full understanding of the data provided in the government-wide and fund financial statements.

The notes to the financial statements can be found on pages 23-52 of this report.

Other Information: In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the City's progress in funding its obligations to provide pension benefits to its employees.

The required supplementary information can be found on pages 53-54 of this report.

The "combining statements" referred to earlier in connection with non-major governmental funds are presented immediately following the required supplementary information.

Combining and individual fund statements and schedules can be found on pages 55-59 of this report.

**CITY OF TOCCOA, GEORGIA  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
JUNE 30, 2015**

**Government-wide Financial Analysis**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the City, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$51,769,402 and \$51,807,234 at June 30, 2015 and 2014, respectively. The following is a condensed version of the government-wide statement of net position.

**City of Toccoa – Net Position (\$000)**

	Governmental Activities		Business-Type		Total	
	2015	2014	2015	2014	2015	2014
<b>Assets:</b>						
Current and other assets	\$ 8,475	\$ 9,517	\$ 4,632	\$ 4,425	\$ 13,107	\$ 13,942
Capital assets	16,036	17,698	48,586	48,696	64,622	66,394
Total assets	<u>24,511</u>	<u>27,215</u>	<u>53,218</u>	<u>53,121</u>	<u>77,729</u>	<u>80,336</u>
Deferred outflows of resources	<u>276</u>	<u>177</u>	<u>391</u>	<u>375</u>	<u>667</u>	<u>552</u>
<b>Liabilities:</b>						
Long-term liabilities outstanding	3,559	4,009	19,942	22,455	23,501	26,464
Other liabilities	298	709	1,402	1,373	1,700	2,082
Total liabilities	<u>3,857</u>	<u>4,718</u>	<u>21,344</u>	<u>23,828</u>	<u>25,201</u>	<u>28,546</u>
Deferred inflows of resources	<u>1,119</u>	<u>535</u>	<u>307</u>	<u>-</u>	<u>1,426</u>	<u>535</u>
<b>Net position:</b>						
Net investment in capital assets	15,229	16,555	29,654	27,579	44,883	44,134
Restricted	3,430	4,571	-	-	3,430	4,571
Unrestricted	1,152	1,013	2,304	2,089	3,456	3,102
Total net position	<u>\$ 19,811</u>	<u>\$ 22,139</u>	<u>\$ 31,958</u>	<u>\$ 29,668</u>	<u>\$ 51,769</u>	<u>\$ 51,807</u>

**CITY OF TOCCOA, GEORGIA**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**JUNE 30, 2015**

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The largest portion of the City's net position (87%) reflects its net investment in capital assets such as land, buildings, plant, utility system, equipment, and infrastructure (roads, bridges, and other immovable assets), less any related outstanding debt used to acquire those assets. These capital assets are used by the City to provide services to citizens. Although the City's net investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

The restricted net position of \$3,430,011 are restricted by contracts or agreements with outside parties, by law, or by enabling legislation to be used for specific purposes such as capital projects.

The remaining balance of unrestricted net position \$3,456,409 may be used to meet the City's ongoing obligations to citizens and creditors.

At the end of the current fiscal year, the City was able to report positive balances in each category of net position for governmental activities and for business-type activities. The same situation held true for the prior fiscal year.

Governmental activities decreased the City's net position by \$2,328,126 and business-type activities increased the City's net position by \$2,290,294. Much of the decrease in governmental activities net position came from depreciation of capital assets. The increase in business-type activities net position came predominately from the Water and Sewer Fund as a result of increased water consumption and donated assets (infrastructure) from Stephens County.

The following condensed financial information was derived from the government-wide statement of activities and summarizes changes in net position for the year ended June 30, 2015 and 2014.

**CITY OF TOCCOA, GEORGIA  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
JUNE 30, 2015**

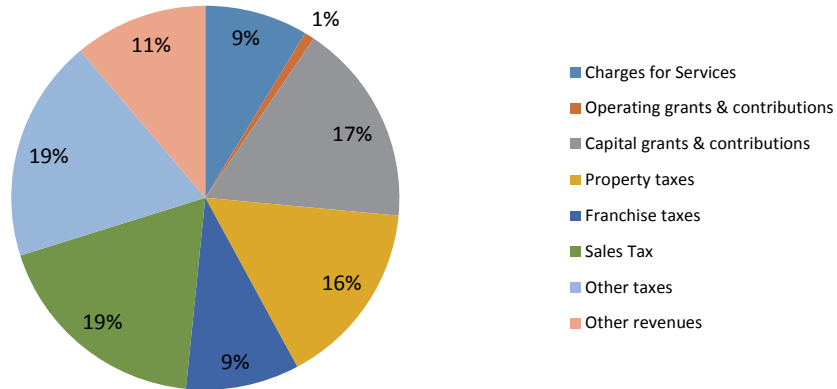
	<b>City of Toccoa – Changes in Net Position (\$000)</b>					
	Governmental Activities		Business-Type		Total	
	2015	2014	2015	2014	2015	2014
Revenues						
Program revenues:						
Charges for services	\$ 539	\$ 589	\$ 19,226	\$ 21,561	\$ 19,765	\$ 22,150
Operating grants and contributions	53	27	-	-	53	27
Capital grants and contributions	1,073	502	958	684	2,031	1,186
General revenues:			-			
Property taxes	982	1,010	-	-	982	1,010
Franchise taxes	593	568	-	-	593	568
Sales tax	1,163	1,100	-	-	1,163	1,100
Other taxes	1,175	1,188	-	-	1,175	1,188
Other	693	511	-	-	693	511
Total revenues	<u>6,271</u>	<u>5,495</u>	<u>20,184</u>	<u>22,245</u>	<u>26,455</u>	<u>27,740</u>
Expenses						
General government	2,452	2,158	-	-	2,452	2,158
Public safety	3,840	3,751	-	-	3,840	3,751
Public works	3,450	3,013	-	-	3,450	3,013
Culture & recreation	484	269	-	-	484	269
Economic & community development	729	815	-	-	729	815
Interest on long term debt	24	8	-	-	24	8
Water and sewer	-	-	4,755	4,654	4,755	4,654
Solid waste	-	-	855	865	855	865
Natural gas	-	-	9,751	11,516	9,751	11,516
Golf course	-	-	153	23	153	23
Total expenses	<u>10,979</u>	<u>10,014</u>	<u>15,514</u>	<u>17,058</u>	<u>26,493</u>	<u>27,072</u>
Transfers	<u>2,380</u>	<u>3,339</u>	<u>(2,380)</u>	<u>(3,339)</u>	<u>-</u>	<u>-</u>
Change in net position	(2,328)	(1,180)	2,290	1,848	(38)	668
Net position-July 1, restated	22,139	24,700	29,668	28,677	51,807	53,377
Impact of restatement	-	(1,381)	-	(857)	-	(2,238)
Net position-June 30	<u>\$ 19,811</u>	<u>\$ 22,139</u>	<u>\$ 31,958</u>	<u>\$ 29,668</u>	<u>\$ 51,769</u>	<u>\$ 51,807</u>

**CITY OF TOCCOA, GEORGIA  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
JUNE 30, 2015**

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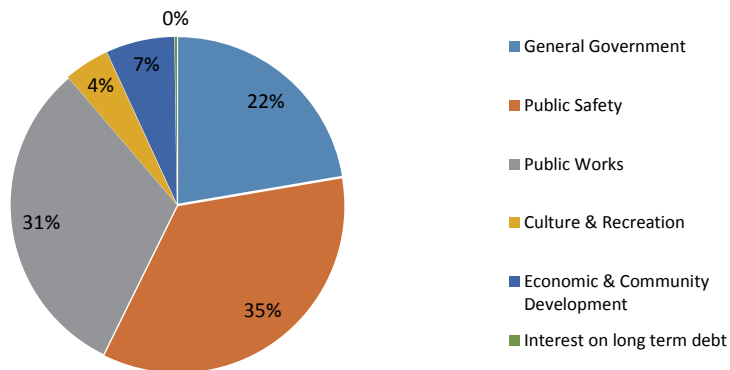
The following chart illustrates revenues of the governmental activities for the fiscal year:

**Revenues by Source-Governmental Activities**



The following chart illustrates the expenses of the governmental activities for the fiscal year:

**Expenses-Governmental Activities**



Governmental activities revenues totaled \$6,271,007 for fiscal year 2015. Other taxes, which include insurance premium taxes, business taxes, and motor vehicle taxes, make up the largest portion of these revenues accounting for 18.74% of total revenues. Sales taxes, which include the proceeds from Stephens County for the City's portion of the Special Purpose Local Option Sales Tax (SPLOST), are also a large revenue source accounting for 18.54% of total revenues. Property taxes accounted for 15.65% of total revenues.

**CITY OF TOCCOA, GEORGIA  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
JUNE 30, 2015**

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Governmental activities expenses totaled \$10,978,701 for fiscal year 2015. Of the expenses, 34.97% is related to public safety. In addition, public works accounted for 31.43% of total governmental expenses for the year. Overall expenses increased at the City as a result of more capital expenses.

Business-type activities: Business-type activities increased the City's net position by \$2,290,294, due primarily to increases in Water & Sewer consumption and donated infrastructure from the Stephens County.

**Financial Analysis of the Government's Funds**

As noted earlier, the City uses fund accounting to insure and demonstrate compliance with finance-related legal requirements.

Governmental Funds: As previously mentioned, the focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current year, the City's governmental funds reported combined ending fund balances of \$7,465,136 a decrease of \$683,546 or 8% in comparison with the prior year. Approximately 4% of the fund balance or \$295,177 is classified as nonspendable and includes amounts for inventory and long term advances. Restricted fund balance of \$4,899,701 or 66% is for spending on capital projects, grants, and tourism, and the GMA lease pool. The remaining balance \$2,270,258 is considered unassigned.

The General Fund is the chief operating fund of the City. For the current fiscal year, the fund balance of the City's General Fund increased by \$457,694. This resulted primarily from transfers in from the SPLOST VI fund to reimburse the fund for expenditures on the City pool in FY 2014.

Proprietary Funds: The proprietary fund statements share the same focus as the government-wide statements, reporting both short-term and long-term information about the funds.

At the fiscal year end, the Water and Sewer Fund has unrestricted net position of \$1,293,418. Overall, net position of this fund increased by \$1,529,153 due to revenues exceeding expenses and transfers out. Operating income was \$1,909,274, a decrease of \$35,181 from the prior year.

The Solid Waste Fund has unrestricted net position of \$87,334 and total net position increased by \$56,051 from the prior year due to revenues exceeding expenses and transfers. Operating income was \$262,624, an increase of \$8,545 from the prior year.

The Natural Gas Fund had unrestricted net position of \$924,236. Total net position increased by \$401,271 from the prior year primarily due to revenues exceeding expenses and transfers. Operating income was \$2,384,635 a decrease of \$690,174 from the prior year.

**CITY OF TOCCOA, GEORGIA  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
JUNE 30, 2015**

**General Fund Budgetary Highlights**

During the year several budget amendments were adopted by the City Commission, increasing budgeted revenues and transfers in and expenditures, but having no significant impact on the budgeted bottom line. The adjustments are included in the final budget column totals in the budgetary statement.

During the year, General Fund revenues and expenditures were less than budgetary projections by \$11,684 and \$9,016 respectively.

**Capital Assets and Debt Administration**

Capital assets: The City's investment in capital assets for its governmental activities as of June 30, 2015, amounted to \$16,036,146 net of accumulated depreciation. The investment in capital assets includes land, plant and buildings, machinery, equipment and fixtures, and streets and drainage. The balance represents a \$1,662,095 decrease from the prior year, caused by depreciation expense for the year and the net effect of acquisitions and disposals. The business-type activities had net capital assets of \$48,586,367 at June 30, 2015, representing a decrease of \$109,750 also caused mainly by depreciation exceeding acquisitions.

Capital assets held by the City at the end of the fiscal year are summarized as follows:

**City of Toccoa – Capital Assets (net of accumulated depreciation) (\$000)  
Fiscal Year 2015 and 2014**

	Governmental Activities		Business-Type		Total	
	2015	2014	2015	2014	2015	2014
Land and improvements	\$ 672	\$ 672	\$ 316	\$ 296	\$ 988	\$ 968
Buildings	7,524	6,373	3,785	3,656	11,309	10,029
Urban Renewal parks	190	135	-	-	190	135
Machinery and equipment	4,877	4,706	6,614	6,121	11,491	10,827
Infrastructure	41,596	41,596	-	-	41,596	41,596
Utility systems	-	-	89,608	88,560	89,608	88,560
Construction in progress	130	1,001	2,007	1,341	2,137	2,342
<b>Total</b>	<b>54,989</b>	<b>54,483</b>	<b>102,330</b>	<b>99,974</b>	<b>157,319</b>	<b>154,457</b>
Accumulated depreciation	38,953	36,785	53,744	51,278	92,697	88,063
<b>Net Capital Assets</b>	<b>\$ 16,036</b>	<b>\$ 17,698</b>	<b>\$ 48,586</b>	<b>\$ 48,696</b>	<b>\$ 64,622</b>	<b>\$ 66,394</b>

Additional information on the City's capital assets can be found in Note 6 of these financial statements.

**CITY OF TOCCOA, GEORGIA  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
JUNE 30, 2015**

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Long-term debt: At June 30, 2015, the City had \$14,560,388 in Natural Gas bonded debt. Overall this is \$1,407,506 lower than the prior year due to repayment of bonds at scheduled maturity. The City's Water and Sewer fund also had \$4,592,000 in revenue bonds payable, which were issued in fiscal year 2013 to refund the City's notes payable with the Georgia Environmental Finance Authority, at the end of the fiscal year. The Water and Sewer bonds decreased \$773,000 from the prior year due to scheduled principal repayments.

The City's governmental activities had certificates of participation of \$2,277,000 at June 30, 2015 and 2014, which relate to the GMA Lease Pool program in which the City participates. The certificates are due in a balloon payment in 2028.

Additional information on the City's long-term debt can be found in Note 8 of this report.

**Economic Factors and Next Year's Budget and Rates**

The economy is slowly showing signs of improvement in our area but the City's FY 2016 budget continues to be on the conservative side with no increases to utility rates.

**Request for information**

This financial report is designed to provide a general overview of the City of Toccoa's finances for our citizens, taxpayers, customers, investors, creditors, and other interested parties. Questions concerning any of the information should be addressed to the City's Finance Department, 92 N. Alexander Street, Toccoa, Georgia 30577 or by phone at (706) 886-8451.



## **BASIC FINANCIAL STATEMENTS**

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# CITY OF TOCCOA, GEORGIA

## STATEMENT OF NET POSITION JUNE 30, 2015

ASSETS	Primary Government		
	Governmental Activities	Business-type Activities	Total
Cash and cash equivalents	\$ 5,474,570	\$ 2,850,139	\$ 8,324,709
Taxes receivable, net	230,655	-	230,655
Accounts receivable, net	82,165	1,527,963	1,610,128
Due from other governments	297,986	-	297,986
Internal balances	236,667	(236,667)	-
Inventory	58,510	489,744	548,254
Investments	1,469,690	-	1,469,690
Other assets	624,852	-	624,852
Capital assets, non-depreciable	801,577	2,322,978	3,124,555
Capital assets, depreciable, net of accumulated depreciation	15,234,569	46,263,389	61,497,958
Total assets	24,511,241	53,217,546	77,728,787
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Deferred charges on refunding	-	220,167	220,167
Pension related items	275,892	171,302	447,194
Total deferred outflows of resources	275,892	391,469	667,361
<b>LIABILITIES</b>			
Accounts payable	164,110	621,538	785,648
Accrued liabilities	134,319	142,869	277,188
Customer deposits payable	-	637,178	637,178
Compensated absences, due within one year	147,323	64,961	212,284
Compensated absences, due in more than one year	36,831	43,308	80,139
Bonds payable, due within one year	-	2,205,000	2,205,000
Bonds payable, due in more than one year	-	16,947,388	16,947,388
Certificates of participation, due in more than one year	2,277,000	-	2,277,000
Net pension liability, due in more than one year	1,097,606	681,507	1,779,113
Total liabilities	3,857,189	21,343,749	25,200,938
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Cumulative change in fair value of effective hedge	624,852	-	624,852
Pension related items	494,142	306,814	800,956
Total deferred inflows of resources	1,118,994	306,814	1,425,808
<b>NET POSITION</b>			
Net investment in capital assets	15,228,836	29,654,146	44,882,982
Restricted for:			
Capital projects	3,287,907	-	3,287,907
Grant programs	112,079	-	112,079
Tourism	30,025	-	30,025
Unrestricted	1,152,103	2,304,306	3,456,409
Total net position	\$ 19,810,950	\$ 31,958,452	\$ 51,769,402

The accompanying notes are an integral part of these financial statements.

**CITY OF TOCCOA, GEORGIA**  
**STATEMENT OF ACTIVITIES**  
**FOR THE YEAR ENDED JUNE 30, 2015**

Functions/Programs	Program Revenues				Net (Expenses) Revenues and Changes in Net Position		
	Expenses	Charges for Services	Operating		Governmental Activities	Primary Government Business-type Activities	Total
			Grants and Contributions	Capital Grants and Contributions			
<b>Primary government:</b>							
Governmental activities:							
General government	\$ 2,451,892	\$ 53,820	\$ 28,897	\$ 15,150	\$ (2,354,025)	\$ -	\$ (2,354,025)
Public safety	3,839,719	384,148	23,860	9,968	(3,421,743)	-	(3,421,743)
Public works	3,450,218	12,210	-	1,042,656	(2,395,352)	-	(2,395,352)
Culture and recreation	483,646	89,076	-	5,000	(389,570)	-	(389,570)
Economic and community development	728,573	-	-	-	(728,573)	-	(728,573)
Interest on long-term debt	24,651	-	-	-	(24,651)	-	(24,651)
Total governmental activities	10,978,701	539,254	52,757	1,072,774	(9,313,916)	-	(9,313,916)
Business-type activities:							
Water and sewer	4,754,674	6,588,041	-	838,170	-	2,671,537	2,671,537
Solid waste	855,195	1,117,819	-	-	-	262,624	262,624
Natural gas	9,751,180	11,516,630	-	119,909	-	1,885,359	1,885,359
Golf course	153,078	3,420	-	-	-	(149,658)	(149,658)
Total business-type activities	15,514,127	19,225,910	-	958,079	-	4,669,862	4,669,862
Total primary government	\$ 26,492,828	\$ 19,765,164	\$ 52,757	\$ 2,030,853	\$ (9,313,916)	\$ 4,669,862	\$ (4,644,054)
General revenues:							
Property taxes					981,521	-	981,521
Sales taxes					1,162,915	-	1,162,915
Franchise taxes					592,732	-	592,732
Insurance premium tax					456,828	-	456,828
Hotel/Motel occupancy tax					45,548	-	45,548
Business taxes					237,242	-	237,242
Other taxes					435,398	-	435,398
Unrestricted investment earnings					52,575	-	52,575
Gain on sale of capital assets					7,274	-	7,274
Other revenue					634,189	-	634,189
Transfers					2,379,568	(2,379,568)	-
Total general revenues and transfers					6,985,790	(2,379,568)	4,606,222
Change in net position					(2,328,126)	2,290,294	(37,832)
Net position, beginning of year, restated					22,139,076	29,668,158	51,807,234
Net position, end of year					\$ 19,810,950	\$ 31,958,452	\$ 51,769,402

The accompanying notes are an integral part of these financial statements.

**CITY OF TOCCOA, GEORGIA**

**BALANCE SHEET  
GOVERNMENTAL FUNDS  
JUNE 30, 2015**

ASSETS	Major Governmental Funds			Nonmajor Governmental Funds	Total Governmental Funds	
	General	SPLOST IV Fund	SPLOST V Fund			SPLOST VI Fund
Cash and cash equivalents	\$ 2,255,043	\$ 460,762	\$ 2,521,242	\$ -	\$ 237,523	\$ 5,474,570
Taxes receivable, net	223,646	-	-	-	7,009	230,655
Accounts receivable	82,165	-	-	-	-	82,165
Intergovernmental receivable	-	-	-	244,743	53,243	297,986
Investments	1,469,690	-	-	-	-	1,469,690
Due from other funds	69,968	-	-	-	-	69,968
Advances to other funds	236,667	-	-	-	-	236,667
Inventory	58,510	-	-	-	-	58,510
<b>Total assets</b>	<b>\$ 4,395,689</b>	<b>\$ 460,762</b>	<b>\$ 2,521,242</b>	<b>\$ 244,743</b>	<b>\$ 297,775</b>	<b>\$ 7,920,211</b>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES</b>						
<b>LIABILITIES</b>						
Accounts payable	\$ 139,567	\$ -	\$ 19,990	\$ -	\$ 4,553	\$ 164,110
Accrued salaries	125,306	-	-	-	-	125,306
Due to other funds	-	-	-	69,968	-	69,968
<b>Total liabilities</b>	<b>264,873</b>	<b>-</b>	<b>19,990</b>	<b>69,968</b>	<b>4,553</b>	<b>359,384</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>						
Unavailable revenue - property taxes	95,691	-	-	-	-	95,691
<b>Total deferred inflows of resources</b>	<b>95,691</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>95,691</b>
<b>FUND BALANCES</b>						
Fund balances						
Nonspendable:						
Inventory	58,510	-	-	-	-	58,510
Advances to other funds	236,667	-	-	-	-	236,667
Restricted:						
Capital construction	-	460,762	2,501,252	174,775	151,118	3,287,907
GMA Lease Pool participation	1,469,690	-	-	-	-	1,469,690
Tourism	-	-	-	-	30,025	30,025
Grant programs	-	-	-	-	112,079	112,079
Unassigned	2,270,258	-	-	-	-	2,270,258
<b>Total fund balances</b>	<b>4,035,125</b>	<b>460,762</b>	<b>2,501,252</b>	<b>174,775</b>	<b>293,222</b>	<b>7,465,136</b>
<b>Total liabilities, deferred inflows of resources, and fund balances</b>	<b>\$ 4,395,689</b>	<b>\$ 460,762</b>	<b>\$ 2,521,242</b>	<b>\$ 244,743</b>	<b>\$ 297,775</b>	

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities are not current financial resources and, therefore, are not reported in the funds.	16,036,146
Some receivables are not available to pay for current-period expenditures and, therefore, are deferred inflows of resources in the funds.	95,691
The deferred outflows of resources, deferred inflows of resources, and the net pension liability related to the City's pension plan are not expected to be liquidated with expendable available financial resources and, therefore, are not reported in the funds	(1,315,856)
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the funds.	(2,470,167)
<b>Net position of governmental activities</b>	<b>\$ 19,810,950</b>

The accompanying notes are an integral part of these financial statements.

# CITY OF TOCCOA, GEORGIA

## STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2015

	Major Governmental Funds			Nonmajor Governmental Funds	Total Governmental Funds
	General	SPLOST IV Fund	SPLOST V Fund		
<b>Revenues</b>					
Taxes:					
Property taxes	\$ 1,019,500	\$ -	\$ -	\$ -	\$ 1,019,500
Sales taxes	1,162,915	-	-	-	1,162,915
Hotel/Motel occupancy taxes	-	-	-	45,548	45,548
Franchise taxes	592,732	-	-	-	592,732
Insurance premium tax	456,828	-	-	-	456,828
Business taxes	237,242	-	-	-	237,242
Other taxes	435,398	-	-	-	435,398
Licenses and permits	51,990	-	-	-	51,990
Intergovernmental	52,756	-	-	892,418	1,121,888
Fines and forfeitures	361,538	-	-	-	361,538
Charges for services	58,929	-	-	-	58,929
Investment earnings	52,575	477	2,962	13	56,218
Other revenues	700,986	-	-	-	700,986
Total revenues	5,183,389	477	2,962	892,431	6,301,712
<b>Expenditures</b>					
Current:					
General government	2,262,680	-	-	13,160	2,275,840
Judicial	183,087	-	-	-	183,087
Police	1,796,210	-	-	9,968	1,806,178
Fire	1,653,446	-	-	-	1,653,446
Streets and sanitation	451,711	-	-	213,399	665,110
Cemetery	57,695	-	-	-	57,695
Public building and grounds	840,350	-	-	-	840,350
Parks and recreation	55,192	-	-	2,945	58,137
Planning, building inspection, and development	717,513	-	-	12,500	730,013
Capital outlay	105,313	1,834	900,478	69,968	1,077,593
Debt service:					
Interest	23,459	-	-	1,192	24,651
Total expenditures	8,146,656	1,834	900,478	71,160	9,372,100
Excess (deficiency) of revenues over (under) expenditures	(2,963,267)	(1,357)	(897,516)	821,271	(3,070,388)
<b>Other financing sources (uses):</b>					
Proceeds from sale of capital assets	7,274	-	-	-	7,274
Transfers in	3,899,164	-	-	-	3,899,164
Transfers out	(485,477)	(8,378)	(293,809)	(646,496)	(1,519,596)
Total other financing sources (uses)	3,420,961	(8,378)	(293,809)	(646,496)	2,386,842
Net change in fund balances	457,694	(9,735)	(1,191,325)	174,775	(683,546)
<b>Fund balances, beginning of year</b>	3,577,431	470,497	3,692,577	-	8,148,682
<b>Fund balances, end of year</b>	\$ 4,035,125	\$ 460,762	\$ 2,501,252	\$ 174,775	\$ 7,465,136

The accompanying notes are an integral part of these financial statements.

# CITY OF TOCCOA, GEORGIA

## RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2015

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Amounts reported for governmental activities in the statement of activities are different because:

Net change in fund balances - total governmental funds	\$	(683,546)
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation exceeded capital outlays in the current period.		(1,662,095)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.		(37,979)
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.		<u>55,494</u>
<b>Change in net position - governmental activities</b>	<b>\$</b>	<b><u><u>(2,328,126)</u></u></b>

The accompanying notes are an integral part of these financial statements.

**CITY OF TOCCOA, GEORGIA**

**GENERAL FUND  
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN  
FUND BALANCE - BUDGET AND ACTUAL (GAAP BASIS)  
FOR THE YEAR ENDED JUNE 30, 2015**

	Budget		Actual	Variance With Final Budget
	Original	Final		
<b>Revenues:</b>				
Property taxes	\$ 1,100,000	\$ 1,020,300	\$ 1,019,500	\$ (800)
Sales taxes	1,185,000	1,163,000	1,162,915	(85)
Franchise taxes	562,800	592,750	592,732	(18)
Insurance premium taxes	453,000	456,800	456,828	28
Business taxes	230,000	237,250	237,242	(8)
Other taxes	461,589	430,159	435,398	5,239
Licenses and permits	73,200	53,715	51,990	(1,725)
Intergovernmental	52,019	52,794	52,756	(38)
Fines and forfeitures	323,600	361,450	361,538	88
Charges for services	60,400	58,925	58,929	4
Investment earnings	36,500	67,000	52,575	(14,425)
Other revenues	518,450	700,930	700,986	56
Total revenues	<u>5,056,558</u>	<u>5,195,073</u>	<u>5,183,389</u>	<u>(11,684)</u>
<b>Expenditures:</b>				
<b>Current:</b>				
General government	2,720,861	2,371,765	2,367,993	3,772
Judicial	139,048	183,448	183,087	361
Police	1,871,650	1,798,160	1,796,210	1,950
Fire	1,641,751	1,655,226	1,653,446	1,780
Streets and sanitation	450,103	453,367	451,711	1,656
Cemetery	56,885	59,835	57,695	2,140
Public building and grounds	812,153	840,826	840,350	476
Parks and recreation	124,174	147,704	55,192	92,512
Planning, building inspection, and development	769,458	718,476	717,513	963
<b>Debt service:</b>				
Principal	48,337	-	-	-
Interest	10,101	24,465	23,459	1,006
Total expenditures	<u>8,644,521</u>	<u>8,253,272</u>	<u>8,146,656</u>	<u>106,616</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(3,587,963)</u>	<u>(3,058,199)</u>	<u>(2,963,267)</u>	<u>94,932</u>
<b>Other financing sources (uses):</b>				
Proceeds from sale of capital assets	4,000	7,275	7,274	(1)
Proceeds from line of credit	648,905	-	-	-
Transfers in	3,823,202	3,876,503	3,899,164	22,661
Transfers out	(888,144)	(825,579)	(485,477)	340,102
Total other financing sources (uses)	<u>3,587,963</u>	<u>3,058,199</u>	<u>3,420,961</u>	<u>362,762</u>
Net change in fund balances	-	-	457,694	457,694
<b>Fund balances, beginning of year</b>	<u>3,577,431</u>	<u>3,577,431</u>	<u>3,577,431</u>	<u>-</u>
<b>Fund balances, end of year</b>	<u>\$ 3,577,431</u>	<u>\$ 3,577,431</u>	<u>\$ 4,035,125</u>	<u>\$ 457,694</u>

The accompanying notes are an integral part of these financial statements.

**CITY OF TOCCOA, GEORGIA**

**STATEMENT OF NET POSITION  
PROPRIETARY FUNDS  
JUNE 30, 2015**

ASSETS	Business-type Activities - Enterprise Funds				Totals
	Water and Sewer Fund	Solid Waste Fund	Natural Gas Fund	Golf Course Fund	
<b>CURRENT ASSETS</b>					
Cash and cash equivalents	\$ 1,196,191	\$ 98,511	\$ 1,522,320	\$ 33,117	\$ 2,850,139
Accounts receivable, net	721,603	124,489	681,871	-	1,527,963
Inventory	227,947	-	261,797	-	489,744
Total current assets	2,145,741	223,000	2,465,988	33,117	4,867,846
<b>NONCURRENT ASSETS</b>					
Capital assets:					
Nondepreciable	961,457	-	1,200,479	161,042	2,322,978
Depreciable assets, net of accumulated depreciation	24,863,901	360,149	20,712,546	326,793	46,263,389
Total noncurrent assets	25,825,358	360,149	21,913,025	487,835	48,586,367
Total assets	27,971,099	583,149	24,379,013	520,952	53,454,213
<b>DEFERRED OUTFLOWS OF RESOURCES</b>					
Deferred charges on refunding	-	-	220,167	-	220,167
Pension related items	88,026	12,842	70,434	-	171,302
Total deferred outflows of resources	88,026	12,842	290,601	-	391,469
<b>LIABILITIES</b>					
<b>CURRENT LIABILITIES</b>					
Accounts payable	71,418	827	521,266	28,027	621,538
Accrued salaries	39,057	5,850	29,176	3,570	77,653
Accrued interest	17,794	-	47,422	-	65,216
Compensated absences payable, current	35,357	4,942	23,341	1,321	64,961
Customer deposits payable	245,286	-	391,892	-	637,178
Bonds payable, current	785,000	-	1,420,000	-	2,205,000
Total current liabilities	1,193,912	11,619	2,433,097	32,918	3,671,546
<b>NONCURRENT LIABILITIES</b>					
Compensated absences payable	23,571	3,295	15,561	881	43,308
Advances from other funds	-	59,507	177,160	-	236,667
Net pension liability	350,204	51,088	280,215	-	681,507
Bonds payable	3,807,000	-	13,140,388	-	16,947,388
Total noncurrent liabilities	4,180,775	113,890	13,613,324	881	17,908,870
Total liabilities	5,374,687	125,509	16,046,421	33,799	21,580,416
<b>DEFERRED INFLOWS OF RESOURCES</b>					
Pension related items	157,662	22,999	126,153	-	306,814
Total deferred inflows of resources	157,662	22,999	126,153	-	306,814
<b>NET POSITION</b>					
Net investment in capital assets	21,233,358	360,149	7,572,804	487,835	29,654,146
Unrestricted (deficit)	1,293,418	87,334	924,236	(682)	2,304,306
Total net position	\$ 22,526,776	\$ 447,483	\$ 8,497,040	\$ 487,153	\$ 31,958,452

The accompanying notes are an integral part of these financial statements.



**CITY OF TOCCOA, GEORGIA**

**STATEMENT OF REVENUES, EXPENSES, AND  
CHANGES IN FUND NET POSITION  
PROPRIETARY FUNDS  
FOR THE YEAR ENDED JUNE 30, 2015**

	Business-type Activities - Enterprise Funds				Totals
	Water and Sewer Fund	Solid Waste Fund	Natural Gas Fund	Golf Course Fund	
<b>OPERATING REVENUES</b>					
Charges for services	\$ 6,588,041	\$ 1,117,819	\$ 11,516,630	\$ 3,420	\$ 19,225,910
Total operating revenues	<u>6,588,041</u>	<u>1,117,819</u>	<u>11,516,630</u>	<u>3,420</u>	<u>19,225,910</u>
<b>OPERATING EXPENSES</b>					
Personnel services and benefits	1,749,776	277,768	1,421,095	37,624	3,486,263
Purchased and contracted services	401,346	416,730	502,565	58,974	1,379,615
Supplies and equipment	1,121,240	70,869	6,005,229	37,938	7,235,276
Depreciation and amortization	1,316,635	76,471	1,085,737	16,419	2,495,262
Miscellaneous	89,770	13,357	117,369	-	220,496
Total operating expenses	<u>4,678,767</u>	<u>855,195</u>	<u>9,131,995</u>	<u>150,955</u>	<u>14,816,912</u>
Operating income (loss)	<u>1,909,274</u>	<u>262,624</u>	<u>2,384,635</u>	<u>(147,535)</u>	<u>4,408,998</u>
<b>NON-OPERATING EXPENSES</b>					
Interest and fiscal agent fees	(75,907)	-	(619,185)	(302)	(695,394)
Loss on capital asset disposal	-	-	-	(1,821)	(1,821)
Total non-operating expenses	<u>(75,907)</u>	<u>-</u>	<u>(619,185)</u>	<u>(2,123)</u>	<u>(697,215)</u>
Income (loss) before capital contributions and transfers	1,833,367	262,624	1,765,450	(149,658)	3,711,783
Capital contributions	838,170	-	119,909	-	958,079
Transfers in	979,193	31,613	31,613	453,477	1,495,896
Transfers out	(2,121,577)	(238,186)	(1,515,701)	-	(3,875,464)
	<u>(304,214)</u>	<u>(206,573)</u>	<u>(1,364,179)</u>	<u>453,477</u>	<u>(1,421,489)</u>
Change in net position	1,529,153	56,051	401,271	303,819	2,290,294
<b>NET POSITION, beginning of year, restated</b>	<u>20,997,623</u>	<u>391,432</u>	<u>8,095,769</u>	<u>183,334</u>	<u>29,668,158</u>
<b>NET POSITION, end of year</b>	<u>\$ 22,526,776</u>	<u>\$ 447,483</u>	<u>\$ 8,497,040</u>	<u>\$ 487,153</u>	<u>\$ 31,958,452</u>

The accompanying notes are an integral part of these financial statements.

**CITY OF TOCCOA, GEORGIA**

**STATEMENT OF CASH FLOWS  
PROPRIETARY FUNDS  
FOR THE YEAR ENDED JUNE 30, 2015**

	Business-type Activities - Enterprise Funds				Total
	Water and Sewer Fund	Solid Waste Fund	Natural Gas Fund	Golf Course Fund	
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>					
Receipts from customers and users	\$ 6,521,211	\$ 1,108,667	\$ 11,823,227	\$ 3,420	\$ 19,456,525
Payments to vendors	(1,534,804)	(503,388)	(6,717,910)	(68,885)	(8,824,987)
Payments to or on behalf of employees	(1,759,431)	(279,288)	(1,437,214)	(31,852)	(3,507,785)
Net cash provided by (used in) operating activities	<u>3,226,976</u>	<u>325,991</u>	<u>3,668,103</u>	<u>(97,317)</u>	<u>7,123,753</u>
<b>CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES</b>					
Transfers from other funds	829,046	31,613	31,613	453,477	1,345,749
Transfers to other funds	(2,121,577)	(238,186)	(1,515,701)	-	(3,875,464)
Net cash provided by (used in) non-capital financing activities	<u>(1,292,531)</u>	<u>(206,573)</u>	<u>(1,484,088)</u>	<u>453,477</u>	<u>(2,529,715)</u>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>					
Principal payments on bonds payable	(773,000)	-	(1,365,000)	-	(2,138,000)
Principal payments on capital leases payable	-	-	-	(2,068)	(2,068)
Interest paid	(78,671)	-	(623,736)	(607)	(703,014)
Capital contributions	-	-	119,909	-	119,909
Advance from other fund	-	-	226,544	-	226,544
Transfers from other funds specifically for capital purposes	150,147	-	-	-	150,147
Paid advance to other fund	(3,198)	(106,925)	-	-	(110,123)
Purchases of capital assets	(574,416)	-	(685,182)	(334,530)	(1,594,128)
Net cash used in capital and related financing activities	<u>(1,279,138)</u>	<u>(106,925)</u>	<u>(2,327,465)</u>	<u>(337,205)</u>	<u>(4,050,733)</u>
Net increase in cash and cash equivalents	655,307	12,493	(143,450)	18,955	543,305
<b>Cash and cash equivalents, beginning of year</b>	<u>540,884</u>	<u>86,018</u>	<u>1,665,770</u>	<u>14,162</u>	<u>2,306,834</u>
<b>Cash and cash equivalents, end of year</b>	<u>\$ 1,196,191</u>	<u>\$ 98,511</u>	<u>\$ 1,522,320</u>	<u>\$ 33,117</u>	<u>\$ 2,850,139</u>
<b>Reconciliation of operating income (loss) to net cash provided by (used in) operating activities:</b>					
Operating income (loss)	\$ 1,909,274	\$ 262,624	\$ 2,384,635	\$ (147,535)	\$ 4,408,998
Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities:					
Depreciation and amortization	1,316,635	76,471	1,085,737	16,419	2,495,262
Change in assets and liabilities:					
Accounts receivables	(66,830)	(9,152)	306,597	-	230,615
Inventory	(9,422)	-	(293)	-	(9,715)
Deferred outflows for pension items	(31,574)	(4,607)	(25,264)	-	(61,445)
Accounts payable	25,796	(2,432)	(158,332)	28,027	(106,941)
Accrued salaries	7,268	578	3,961	3,570	15,377
Compensated absences	3,751	920	(3,538)	2,202	3,335
Customer deposits payable	61,178	-	65,878	-	127,056
Net pension liability	(146,762)	(21,410)	(117,431)	-	(285,603)
Deferred inflows for pension items	157,662	22,999	126,153	-	306,814
Net cash provided by (used in) operating activities	<u>\$ 3,226,976</u>	<u>\$ 325,991</u>	<u>\$ 3,668,103</u>	<u>\$ (97,317)</u>	<u>\$ 7,123,753</u>
Non-cash capital financing activity					
Donated capital asset	838,170	-	-	-	838,170

The accompanying notes are an integral part of these financial statements.

**CITY OF TOCCOA, GEORGIA**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2015**

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**Note 1. Summary of Significant Accounting Policies**

**A. Reporting Entity**

The City of Toccoa, Georgia (the "City") was incorporated, under the laws of the State of Georgia, in 1874 and operates under an elected Mayor-Commission form of government. The five commissioners each year elect the mayor from the elected commissioners. The City provides such services as police protection, fire services, parks and recreation amenities, planning and building inspection, municipal court services, public works, water and sewer services, natural gas services, solid waste services, and general and administrative services.

The financial statements of the City have been prepared in conformity with the accounting principles generally accepted in the United States of America as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant accounting policies of the City are described below.

As required by accounting principles generally accepted in the United States of America, the financial statements of the reporting entity include those of the City (the primary government) and its component units, an entity for which the government is considered to be financially accountable. Based on these criteria, the Toccoa Downtown Development Authority is a component unit of the City, however has no assets, liabilities or financial transactions as of and for the year ended June 30, 2015.

The Toccoa Housing Authority administers Federal funding and/or other financing for improvement of housing conditions in the City. The five citizens who serve as the governing board of the Authority are appointed by the City Commission, however the City has no significant influence over the management, budget or policies of the Authority. As a result, the Authority is not a component unit of the City, but is considered a related organization and reports independently.

## NOTES TO FINANCIAL STATEMENTS

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### Note 1. Summary of Significant Accounting Policies (Continued)

#### B. Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the City. For the most part, the effect of interfund activity has been removed from these statements. Government-wide financial statements do not provide information by fund, but distinguish between the City's governmental activities and business-type activities. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. The statement of net position includes non-current assets and non-current liabilities. In addition, the government-wide statement of activities reflects depreciation expense on the City's capital assets.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segments are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

The City reports the following major governmental funds:

The **General Fund** is the City's primary operating fund. It is used to account for resources traditionally associated with the City, which are not required legally or by sound financial management to be accounted for in a different fund.

The **SPLOST IV Fund** accounts for the acquisition and construction of capital expenditures which are financed by the special purpose local option sales tax program IV of the City, in an agreement with Stephens County.

The **SPLOST V Fund** accounts for the acquisition and construction of capital expenditures which are financed by the special purpose local option sales tax program V of the City, in an agreement with Stephens County.

The **SPLOST VI Fund** accounts for the acquisition and construction of capital expenditures which are financed by the special purpose local option sales tax program VI of the City, in an agreement with Stephens County.

## NOTES TO FINANCIAL STATEMENTS

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### Note 1. Summary of Significant Accounting Policies (Continued)

#### B. Government-wide and Fund Financial Statements (Continued)

The City aggregates other nonmajor governmental funds in a single column in the fund financial statements.

The City reports the following major enterprise funds:

The **Water and Sewer Fund** accounts for the operation of the water and sewerage system including all revenues from sources applicable to the system's operations and all expenses of the operation.

The **Solid Waste Fund** accounts for the activities associated with the collection of residential and commercial garbage. Activity is rendered on a user charge basis.

The **Natural Gas Fund** accounts for the activities associated with distributing natural gas to customers, both inside and outside the City. Activity is rendered on a user charge basis.

The **Golf Course Fund** accounts for the activities associated with the City's golf course operations.

#### C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the *economic resources measurement* focus and *the accrual basis* of accounting, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized in the year for which they are levied. Other taxes are recognized predominately when the underlying transaction occurs. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement* focus and the *modified accrual basis* of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within sixty days of the end of the current period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures as well as expenditures related to compensated absences are recorded only when payment is due.

## NOTES TO FINANCIAL STATEMENTS

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### **Note 1. Summary of Significant Accounting Policies (Continued)**

#### **C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)**

Property taxes, sales taxes, franchise taxes, hotel/motel occupancy taxes, business taxes, intergovernmental revenue, and interest associated with the current year are all considered to be susceptible to accrual and so have been recognized as revenues of the current year if recognition criteria are met. All other revenue items are considered to be measurable and available only when cash is received by the City.

In accordance with GASB Statement No. 33, "Accounting and Financial Reporting for Non-exchange Transactions," the corresponding assets (receivables) in non-exchange transactions are recognized in the period in which the underlying exchange occurs, when an enforceable legal claim has arisen, when all eligibility requirements have been met, or when resources are received, depending on the revenue source.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the government's enterprise fund are charges to customers for goods and services applicable to the fund. Operating expenses of the enterprise funds include the cost of these goods and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

## NOTES TO FINANCIAL STATEMENTS

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### **Note 1. Summary of Significant Accounting Policies (Continued)**

#### **D. Budgets**

Annual appropriated budgets are adopted for all funds. The budgets for the proprietary funds are for management control purposes and are not required to be reported. Budgets are adopted on a modified accrual basis, which is consistent with generally accepted accounting principles for governmental funds, except the capital projects funds, which adopt project-length budgets. All appropriations lapse at year end. Encumbrance accounting - under which purchase orders, contracts and other commitments for the expenditure of resources are recorded to reserve that portion of the applicable appropriation - is not employed by the City.

#### **E. Deposits and Investments**

Georgia statutes authorize the City to invest in the following: (1) obligations of Georgia or any other state; (2) obligations of the United States; (3) obligations fully insured or guaranteed by the United States government or one of its agencies; (4) obligations of any corporation of the United States government; (5) prime bankers' acceptances; (6) the State of Georgia local government investment pool; (7) repurchase agreements; and (8) obligations of any other political subdivisions of the State of Georgia. Any investment or deposit in excess of the federal depository insured amounts must be collateralized by an equivalent amount of state or U.S. obligations. For purposes of the statement of cash flows, all highly liquid investments with an original maturity of less than 90 days are considered to be cash equivalents. Investments are reported at fair value based on quoted market prices.

The government's cash and cash equivalents are considered to be cash on hand, demand deposits, and certificates of deposit with original maturities of three months or less from the date of acquisition.

#### **F. Receivables**

All receivables are reported at their gross value and, where appropriate, are reduced by the estimated portion that is expected to be uncollectible. Estimated unbilled revenues from the enterprise funds are recognized at the end of each fiscal year based on the amount of service provided prior to year end.

#### **G. Interfund Receivables and Payables**

Activity between funds that is representative of lending/borrowing arrangements outstanding at the end of the year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

## NOTES TO FINANCIAL STATEMENTS

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### Note 1. Summary of Significant Accounting Policies (Continued)

#### H. Inventory

Inventories are valued at lower of cost or market using the first-in, first-out method. The cost of governmental fund type inventory is recorded as an expenditure when consumed rather than when purchased.

#### I. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. In the case of donations, the government values these capital assets at the estimated fair value of the item at the date of its donation.

The cost of normal maintenance and repairs that do not add to the value of the assets or materially extend assets' lives are not capitalized.

Capital assets of the primary government are depreciated using the straight line method over the following estimated useful lives:

<u>Asset</u>	<u>Years</u>
Buildings	20-40
Machinery and equipment	5-20
Utility plant and system	20-40
Infrastructure and urban parks	15-100



## NOTES TO FINANCIAL STATEMENTS

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### Note 1. Summary of Significant Accounting Policies (Continued)

#### J. Compensated Absences

It is the City's policy to permit employees to accumulate earned but unused paid time off benefits. There is no liability for unpaid accumulated sick leave since the City does not have a policy to pay any amounts when the employees separate from service with the City. All vacation pay is accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

#### K. Long-term Obligations

In the government-wide financial statements and the proprietary fund in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are expensed in the year of issue.

In the fund financial statements, governmental fund types recognize bond premiums and discounts during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are expenditures in the year of issue.

#### L. Fund Equity and Net Position

Fund equity at the governmental fund financial reporting level is classified as "fund balance." Fund equity for all other reporting is classified as "net position."

**Fund Balance** – Generally, fund balance represents the difference between the assets and deferred outflows of resources and liabilities and deferred inflows of resources under the current financial resources measurement focus of accounting. In the fund financial statements, governmental funds report fund balance classifications that comprise a hierarchy based primarily on the extent to which the City is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. Fund balances are classified as follows:

- **Nonspendable** – Fund balances are reported as nonspendable when amounts cannot be spent because they are either (a) not in spendable form (i.e., items that are not expected to be converted to cash) or (b) legally or contractually required to be maintained intact.

## NOTES TO FINANCIAL STATEMENTS

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### Note 1. Summary of Significant Accounting Policies (Continued)

#### L. Fund Equity and Net Position (Continued)

- **Restricted** – Fund balances are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the City or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.
- **Committed** – Fund balances are reported as committed when they can be used only for specific purposes pursuant to constraints imposed by formal action of the City Commission through the adoption of a resolution including the verbiage “committed for the purpose of”. Only the City Commission may modify or rescind the commitment through a subsequent resolution.
- **Assigned** – Fund balances are reported as assigned when amounts are constrained by the City’s intent to be used for specific purposes, but are neither restricted nor committed. Through resolution, the City Commission has authorized the City Manager to assign fund balances through a written memorandum, in addition to the City Commission being able to assign fund balance through a motion at a public meeting.
- **Unassigned** – Fund balances are reported as unassigned as the residual amount when the balances do not meet any of the above criterion. The City reports positive unassigned fund balance only in the General Fund. Negative unassigned fund balances may be reported in all funds.

**Flow Assumptions** – When both restricted and unrestricted amounts of fund balance are available for use for expenditures incurred, it is the City’s policy to use restricted amounts first and then unrestricted amounts as they are needed. For unrestricted amounts of fund balance, it is the City’s policy to use fund balance in the following order:

- Committed
- Assigned
- Unassigned

## NOTES TO FINANCIAL STATEMENTS

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### Note 1. Summary of Significant Accounting Policies (Continued)

#### L. Fund Equity and Net Position (Continued)

**Minimum Fund Balance Policy** - The City Commission adopted a policy to maintain a reserve account of not less than \$2,000,000. This reserve account shall be in addition to any and all regular operating Fund Balances maintained in the General, Special Revenue and Enterprise Funds of the City. This account is to be set up as a separate bank account and maintained in the General Fund. This reserve account shall obtain its funding from the transfer of the employee health insurance payroll deductions, the sale of surplus and obsolete equipment, one-time general fund/enterprise revenues, allocations of annual budget transfers, unexpected revenues received and/or unexpected budget savings designated to be deposited into the account. This account is to be used solely for purposes approved by the City Commission. These uses are to be approved in a publicly held meeting and must be voted on by the City Commission.

**Net Position** - Net position represents the difference between assets and deferred outflows of resources and liabilities and deferred inflows of resources in reporting which utilizes the economic resources measurement focus. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used (i.e., the amount that the City has spent) for the acquisition, construction or improvement of those capital assets. Net position is reported as restricted using the same definition as used for restricted fund balance as described in the section above. All other net position is reported as unrestricted. When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed

#### M. Deferred Outflows of Resources / Deferred Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/ expenditure) until then. The City has two items that qualify for reporting in this category. The first is the deferred charge on refunding reported in the business type activities on the statement of net position as well as statement of net position for major proprietary funds. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. The second type of deferred outflow of resources relates to pensions. These amounts are described more fully below.

## NOTES TO FINANCIAL STATEMENTS

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### **Note 1. Summary of Significant Accounting Policies (Continued)**

#### **M. Deferred Outflows/Inflows of Resources (Continued)**

In addition to liabilities, the financial statements will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The City has three types of deferred inflows of resources, one of which arises only under the modified accrual basis of accounting and the other two which arise only under the accrual basis of accounting. For the governmental funds, under the modified accrual basis of accounting, the City reports unavailable revenues from property taxes and other sources as a deferred inflow of resources, as these amounts will not be recognized as an inflow of resources until the period that the amounts become available. Additionally, the governmental activities, in the government-wide financial statements, report a deferred inflow of resources for the cumulative changes in fair value related to the hedging derivative financial instrument which was determined to be an effective hedge as described in more detail in Note 8. The third type of deferred inflow of resources relate to pension and are describe below.

Finally, the City also has deferred outflows and inflows of resources related to the recording of changes in its net pension liability. Certain changes in the net pension liability are recognized as pension expense over time instead of all being recognized in the year of occurrence. Experience gains or losses result from periodic studies by the City's actuary which adjust the net pension liability for actual experience for certain trend information that was previously assumed, for example the assumed dates of retirement of plan members. These experience gains or losses are recorded as deferred outflows of resources or deferred inflows of resources and are amortized into pension expense over the expected remaining service lives of plan members. Changes in actuarial assumptions which adjust the net pension liability are also recorded as deferred outflows of resources or deferred inflows of resources and are amortized into pension expense over the expected remaining service lives of plan members. The difference between projected investment return on pension investments and actual return on those investments is also deferred and amortized against pension expense over a five year period. Additionally, any contributions made by the City to the pension plan before year end but subsequent to the measurement date of the City's net pension liability are reported as deferred outflows of resources.

#### **N. Management Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amount of assets, deferred outflows of resources, liabilities, and deferred inflows of resources and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amount of revenues and expenditures/expenses during the period. Actual results could differ from those estimates.

## NOTES TO FINANCIAL STATEMENTS

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### Note 2. Reconciliation of Government-wide and Fund Financial Statements

#### A. Explanation of certain differences between the governmental fund balance sheet and the government-wide statement of net position

The governmental fund balance sheet includes a reconciliation between *fund balance – total governmental funds* and *net position – governmental activities* as reported in the government-wide statement of net position. One element of that reconciliation explains that “long-term liabilities are not due and payable in the current period and therefore are not reported in the funds.” The details of this \$2,470,167 difference are as follows:

Certificates of participation (COPs) payable	\$ (2,277,000)
Fair value of interest swap agreement on COPs	624,852
Deferred inflow of resources for effective hedge swap agreement	(624,852)
Accrued interest payable	(9,013)
Compensated absences	<u>(184,154)</u>
Net adjustment to reduce <i>fund balance - total governmental funds</i> to arrive at <i>net position - governmental activities</i>	<u><u>\$ (2,470,167)</u></u>

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#### B. Explanation of certain differences between the governmental fund statement of revenues, expenditures, and changes in fund balance and the government-wide statement of activities

The governmental fund statement of revenues, expenditures, and changes in fund balances includes a reconciliation between *net changes in fund balances – total governmental funds* and *change in net position of governmental activities* as reported in the government-wide statement of activities. One element of that reconciliation explains that “Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.” The details of this \$1,662,095 difference are as follows:

Capital outlay	\$ 505,656
Depreciation expense	<u>(2,167,751)</u>
Net adjustment to decrease <i>net changes in fund balances - total governmental funds</i> to arrive at <i>change in net position of governmental activities</i>	<u><u>\$ (1,662,095)</u></u>

## NOTES TO FINANCIAL STATEMENTS

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### Note 2. Reconciliation of Government-wide and Fund Financial Statements (Continued)

#### B. Explanation of certain differences between the governmental fund statement of revenues, expenditures, and changes in fund balance and the government-wide statement of activities (Continued)

Another element of that reconciliation states that "Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds." The details of this \$55,494 difference are as follows:

Net pension liability and related deferred outflows and inflows of resources	\$	64,800
Compensated absences		<u>(9,306)</u>
Net adjustment to decrease <i>net changes in fund balances - total governmental funds to arrive at change in net position of governmental activities</i>	\$	<u>55,494</u>

### Note 3. Stewardship, Compliance, and Accountability

#### A. Budgetary Information

The City follows these procedures in establishing the budgetary data reflected in the financial statements:

- a. Prior to July 1, the City Manager submits to the City Commission a proposed operating budget for the fiscal year commencing July 1. The operating budget includes proposed expenditures and the means of financing them.
- b. Public hearings are conducted at City Hall to obtain taxpayer comments.
- c. Prior to July 1, the Commission approves the budget.
- d. The City Manager is authorized to transfer budgeted amounts within departments within any fund; however, any revisions that alter the total expenditures of any department must be approved by the City Commission.

Expenditures may not legally exceed budgeted appropriations at the departmental level in the General Fund.

## NOTES TO FINANCIAL STATEMENTS

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### Note 4. Deposits and Investments

As of June 30, 2015, the City had a guaranteed investment contract. The amounts classified as investments at June 30, 2015 were:

<u>Investment</u>	<u>Fair Value</u>	<u>Interest Rate Risk</u>
Guaranteed Investment Contract	\$ 1,469,690	Maturity Date June 1, 2028
Total	<u>\$ 1,469,690</u>	

**Interest Rate Risk** – Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of investments. The City has not formally adopted an investment policy to address interest risk.

**Credit Risk** – Georgia law and the City’s Investment Policy allow investments in obligations of the State of Georgia or other states; obligations issued by the U.S. Government; obligations fully insured or guaranteed by the U.S. Government or by a government agency of the United States; obligations of any corporation of the U.S. Government; prime banker’s acceptances; the local government investment pool established by state law; repurchase agreements; and obligations of other political subdivisions of the State of Georgia.

**Custodial Credit Risk – Deposits** - Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. State statutes require all deposits and investments (other than federal or state government instruments) to be collateralized by depository insurance, obligations of the U.S. government, or bonds of public authorities, counties, or municipalities. The State of Georgia requires financial institutions to pledge securities at 110% of a local government’s deposits.

## NOTES TO FINANCIAL STATEMENTS

### Note 5. Receivables

The City receives property tax assessments from Stephens County, Georgia. Property taxes are levied on property values assessed as of January 1. Tax bills were levied on all real and personal property and mailed to taxpayers in September. The due date for these taxes was in December, and after that date, both penalty and interest are accrued until the taxes are collected. Property taxes are recorded as receivables and deferred inflows of resources when assessed. Accordingly, the January 1, 2014 Property Tax Digest was recognized as revenues for fiscal year 2015, if available (i.e. collected within sixty days subsequent to year-end).

Receivables as of year-end for the City's individual major funds and non-major funds in the aggregate, including the applicable allowances for uncollectible accounts, are as follows:

	<u>General</u>	<u>SPLOST VI</u>	<u>Water and Sewer</u>	<u>Solid Waste</u>	<u>Natural Gas</u>	<u>Nonmajor Governmental</u>
Receivables:						
Taxes	\$ 223,646	\$ -	\$ -	\$ -	\$ -	\$ 7,009
Accounts	82,165	-	841,045	171,348	822,667	-
Intergovernmental	-	244,743	-	-	-	53,243
Less allowance for uncollectibles	-	-	(119,442)	(46,859)	(140,796)	-
Net total receivables	<u>\$ 305,811</u>	<u>\$ 244,743</u>	<u>\$ 721,603</u>	<u>\$ 124,489</u>	<u>\$ 681,871</u>	<u>\$ 60,252</u>



## NOTES TO FINANCIAL STATEMENTS

### Note 6. Capital Assets

Capital asset activity for the year ended June 30, 2015 was as follows:

	Beginning Balance	Increases	Transfers/ Decreases	Ending Balance
<b>Governmental activities:</b>				
Capital assets, not being depreciated:				
Land and improvements	\$ 672,028	\$ -	\$ -	\$ 672,028
Construction in progress	1,001,494	93,079	(965,024)	129,549
Total assets, not being depreciated	<u>1,673,522</u>	<u>93,079</u>	<u>(965,024)</u>	<u>801,577</u>
Capital assets, being depreciated:				
Buildings	6,372,907	208,026	942,995	7,523,928
Urban renewal parks	134,731	32,886	22,029	189,646
Machinery and equipment	4,705,818	171,665	-	4,877,483
Infrastructure	41,596,214	-	-	41,596,214
Total assets, being depreciated	<u>52,809,670</u>	<u>412,577</u>	<u>965,024</u>	<u>54,187,271</u>
Less accumulated depreciation for:				
Buildings	(2,853,369)	(191,273)	-	(3,044,642)
Urban renewal parks	(36,776)	(4,251)	-	(41,027)
Machinery and equipment	(3,599,811)	(191,971)	-	(3,791,782)
Infrastructure	(30,294,995)	(1,780,256)	-	(32,075,251)
Total accumulated depreciation	<u>(36,784,951)</u>	<u>(2,167,751)</u>	<u>-</u>	<u>(38,952,702)</u>
Total assets, being depreciated, net	<u>16,024,719</u>	<u>(1,755,174)</u>	<u>965,024</u>	<u>15,234,569</u>
Governmental activities capital assets, net	<u>\$ 17,698,241</u>	<u>\$ (1,662,095)</u>	<u>\$ -</u>	<u>\$ 16,036,146</u>
<b>Business-type activities:</b>				
Capital assets, not being depreciated:				
Land	\$ 295,761	\$ 19,753	\$ -	\$ 315,514
Construction in progress	1,341,154	666,310	-	2,007,464
Total assets, not being depreciated	<u>1,636,915</u>	<u>686,063</u>	<u>-</u>	<u>2,322,978</u>
Capital assets, being depreciated:				
Buildings	3,656,548	128,550	-	3,785,098
Utility systems	88,560,159	1,071,097	(23,148)	89,608,108
Machinery and equipment	6,120,589	546,589	(53,168)	6,614,010
Total assets, being depreciated	<u>98,337,296</u>	<u>1,746,236</u>	<u>(76,316)</u>	<u>100,007,216</u>
Less accumulated depreciation for:				
Buildings	(2,205,501)	(82,638)	-	(2,288,139)
Utility systems	(45,340,992)	(2,137,618)	23,148	(47,455,462)
Machinery and equipment	(3,731,601)	(271,948)	3,323	(4,000,226)
Total accumulated depreciation	<u>(51,278,094)</u>	<u>(2,492,204)</u>	<u>26,471</u>	<u>(53,743,827)</u>
Total assets, being depreciated, net	<u>47,059,202</u>	<u>(745,968)</u>	<u>(49,845)</u>	<u>46,263,389</u>
Business-type activities capital assets, net	<u>\$ 48,696,117</u>	<u>\$ (59,905)</u>	<u>\$ (49,845)</u>	<u>\$ 48,586,367</u>

## NOTES TO FINANCIAL STATEMENTS

### Note 6. Capital Assets (Continued)

Depreciation expense was charged to functions / programs of the primary government as follows:

<b>Governmental activities:</b>		
General government	\$	101,221
Public safety		172,349
Public works		1,825,074
Culture and recreation		<u>69,107</u>
Total depreciation expense - governmental activities	\$	<u><u>2,167,751</u></u>
 <b>Business-type activities:</b>		
Water and sewer	\$	1,316,635
Solid waste		76,471
Natural gas		1,082,679
Golf course		<u>16,419</u>
Total depreciation expense - business-type activities	\$	<u><u>2,492,204</u></u>

### Note 7. Inter-fund Receivables, Payables, and Transfers

The composition of inter-fund balances as of June 30, 2015, is as follows:

Advances from/to other funds:

Receivable Fund	Payable Fund	Amount
General	Solid Waste	\$ 59,507
General	Natural Gas	<u>177,160</u>
Total		<u><u>\$ 236,667</u></u>

The outstanding balances of advances between funds result from financing of equipment by the enterprise funds through the GMA lease pool for which the related assets and ultimate repayment are accounted for in the General Fund. See further discussion in Note 8.

Due from/to other funds:

Receivable Fund	Payable Fund	Amount
General	SPLOST VI	\$ 69,968

All interfund balances resulted from the time lag between the dates that (1) reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) repayments between funds are made.

## NOTES TO FINANCIAL STATEMENTS

### Note 7. Inter-fund Receivables, Payables, and Transfers (Continued)

Inter-fund transfers for the year ended June 30, 2015:

Transfers in	Transfers Out					Water & Sewer Fund	Solid Waste Fund	Natural Gas Fund	Total
	General Fund	SPLOST IV Fund	SPLOST V Fund	SPLOST VI Fund	Non-Major Gov't				
General Fund	\$ -	\$ -	\$ -	\$ 646,496	21,810	\$ 2,040,352	\$ 213,186	\$ 977,320	\$ 3,899,164
Water & Sewer Fund	50,000	8,378	293,809	-	63,626	-	25,000	538,381	979,193
Solid Waste Fund	-	-	-	-	-	31,613	-	-	31,613
Natural Gas Fund	-	-	-	-	-	31,613	-	-	31,613
Golf Fund	435,477	-	-	-	-	18,000	-	-	453,477
<b>Total</b>	<u>\$ 485,477</u>	<u>\$ 8,378</u>	<u>\$ 293,809</u>	<u>\$ 646,496</u>	<u>85,436</u>	<u>\$ 2,121,577</u>	<u>\$ 238,186</u>	<u>\$ 1,515,701</u>	<u>\$ 5,395,060</u>

Transfers are used to 1) make subsidies to the General Fund from the enterprise funds and 2) move unrestricted General Fund revenues to finance certain programs. Transfers from the SPLOST IV and V Fund to the Water & Sewer Fund are for the reimbursement of purchases of SPLOST assets in the Water & Sewer Fund.

### Note 8. Long-term Debt

Long-term liability activity for the year ended June 30, 2015, was as follows:

	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
<b>Governmental activities:</b>					
Certificates of Participation	\$ 2,277,000	\$ -	\$ -	\$ 2,277,000	\$ -
Net pension liability	1,557,586	1,064,300	(1,524,280)	1,097,606	-
Compensated absences	174,848	206,132	(196,826)	184,154	147,323
Governmental activity					
Long-term liabilities	<u>\$ 4,009,434</u>	<u>\$ 1,270,432</u>	<u>\$ (1,721,106)</u>	<u>\$ 3,558,760</u>	<u>\$ 147,323</u>

## NOTES TO FINANCIAL STATEMENTS

### Note 8. Long-term Debt (Continued)

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>	<u>Due Within One Year</u>
<b>Business-type activities:</b>					
Revenue bonds:					
Natural Gas bonds	\$ 15,720,000	\$ -	\$ (1,365,000)	\$ 14,355,000	\$ 1,420,000
Add: Premium	247,894	-	(42,506)	205,388	-
Net Natural Gas	<u>15,967,894</u>	<u>-</u>	<u>(1,407,506)</u>	<u>14,560,388</u>	<u>1,420,000</u>
Water & Sewer bonds	5,365,000	-	(773,000)	4,592,000	785,000
Capital lease obligation	50,092	-	(50,092)	-	-
Net pension liability	967,110	660,826	(946,429)	681,507	-
Compensated absences	<u>104,934</u>	<u>128,451</u>	<u>(125,116)</u>	<u>108,269</u>	<u>64,961</u>
Business-type activity					
Long-term liabilities	<u>\$ 22,455,030</u>	<u>\$ 789,277</u>	<u>\$ (3,302,143)</u>	<u>\$ 19,942,164</u>	<u>\$ 2,269,961</u>

For governmental activities, compensated absences are predominately liquidated by the General Fund. For business-type activities, compensated absences are liquidated by the fund which funds the related personnel costs.

#### Governmental Activities

#### Certificates of Participation

In June 1998, the City entered into a lease pool agreement with the Georgia Municipal Association (the "Association"). The funding of the lease pool was provided by the issuance of \$150,126,000 Certificates of Participation by the Association. The Association passed the net proceeds through to the participating municipalities with the City's participation totaling \$2,277,000. The lease pool agreement with the Association provides that the City owns their portion of the assets invested by the pool and is responsible for the payment of their portion of the principal and interest of the Certificates of Participation. The principal is due in a lump sum payment on June 1, 2028. Interest is payable at a rate of 4.75% each year. The City draws from the investment to lease equipment from the Association. The lease pool agreement requires the City to make lease payments back into its investment account to fund the principal and interest requirements of the 1998 GMA Certificates of Participation.

## NOTES TO FINANCIAL STATEMENTS

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### **Note 8. Long-term Debt (Continued)**

#### **Governmental Activities (Continued)**

#### **Certificates of Participation (Continued)**

As part of the issuance of the certificates of participation, the City entered into an interest rate swap agreement. Under the Swap Agreement, the City is required to pay (1) a semiannual (and beginning July 1, 2003, a monthly) floating rate of interest based on the Securities Industry and Financial Markets Association (SIFMA) Municipal Swap Index (plus a 31 basis points spread) to, or on behalf of, the Swap Counterparty (the "Swap Payment"); and the Swap Counterparty will pay to, or on behalf of, the City a semi-annual payment based on a rate equal to the fixed rate on the certificates of participation (4.75%) times a notional amount specified in the Swap Agreement, but generally equal to the outstanding unpaid principal portion of such Contract, less the amount originally deposited in the Reserve Fund relating to the Contract, and (2) a one-time Swap Premium to be paid on the effective date of the Swap Agreement. The semiannual payments from the Swap Counterparty with respect to the City are structured, and expected, to be sufficient to make all interest payments due under the Contract, and related distributions of interest on the Certificates. Monthly interest payments between the City, the holders of the Certificates of Participation, and the Swap Counterparty can be made in net settlement form as part of this agreement. Under the Swap Agreement, the City's obligation to pay floating payments to the Swap Counterparty in any calendar year may not exceed an amount equal to the SIFMA Municipal Swap Index plus 5% to be determined on the first business day of December in the preceding year. This agreement matures on June 1, 2028, at the same time of the certificates of participation. This derivative qualifies as a fair market hedge.

In the unlikely event that the Swap Counterparty becomes insolvent, or fails to make payments as specified in the Swap Agreement, the City would be exposed to credit risk in the amount of the Swap's fair value. To minimize this risk, the City executed this agreement with counterparties of appropriate credit strength, with the counterparty being rated Aa1 by Moody's. At June 30, 2015, the floating rate being paid by the City is 0.38% and the market value of this agreement is \$624,852, an increase of \$90,115 from the market value at the end of the previous fiscal year. The market value of the hedge was determined using settlement prices at the end of the day on June 30, 2015 based on the derivative contract. This market value is reported as a other asset in the statement of net position. As this derivative is an effective hedge, qualifying for hedge accounting, the inflow from the hedge (any change in fair value from inception until fiscal year end) is deferred and reported as a deferred inflow of resources in the statement of net position.

## NOTES TO FINANCIAL STATEMENTS

### Note 8. Long-term Debt (Continued)

#### Governmental Activities (Continued)

#### Certificates of Participation (Continued)

Annual debt service requirements to maturity for the certificates of participation are as follows:

<u>Year Ending June 30,</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2016	\$ -	\$ 108,158	\$ 108,158
2017	-	108,158	108,158
2018	-	108,158	108,158
2019	-	108,158	108,158
2020	-	108,158	108,158
2021-2025	-	540,788	540,788
2026-2028	2,277,000	324,473	2,601,473
Total	<u>\$ 2,277,000</u>	<u>\$ 1,406,051</u>	<u>\$ 3,683,051</u>

#### Governmental Short-term Debt

The City acquired a line of credit from First Citizens Bank and Trust on April 30, 2014 for the construction of a City pool. The line of credit was for up to \$750,000 and carried an interest rate of .86% and had a maturity date of December 31, 2014. All outstanding principal and accrued interest was paid on December 31, 2014.

Activity on the line of credit for the year ended June 30, 2015 is as follows:

<u>Beginning Balance</u>	<u>Draws</u>	<u>Payments</u>	<u>Ending Balance</u>
<u>\$ 241,220</u>	<u>\$ -</u>	<u>\$ 241,220</u>	<u>\$ -</u>

## NOTES TO FINANCIAL STATEMENTS

### Note 8. Long-term Debt (Continued)

#### Business-type Activities

#### Revenue Bonds Payable – Natural Gas Fund

On March 1, 1999, the City entered into an agreement with the Municipal Gas Authority of Georgia whereby revenue bonds were issued, in two phases, through the Municipal Gas Authority of Georgia, for the City to construct a gas line from Toccoa, Georgia to Franklin, North Carolina. The two phases of bonds issued were Series 1999 in the amount of \$23,975,000 and Series 2000 in the amount of \$2,925,000. The revenues of the City's Natural Gas Fund were pledged as collateral for these bonds. The City has also agreed to levy a tax on the properties in the City, if necessary, to meet this obligation. Interest rates on these bonds range from 3.75% to 5% with annual maturities through fiscal year 2024. The Series 1999 and 2000 bonds were refunded in fiscal year 2011 with the Series 2011 bonds as discussed below.

On March 31, 2011, the City entered into an agreement with the Municipal Gas Authority of Georgia whereby revenue bonds were issued, through the Municipal Gas Authority of Georgia, to refund all of the \$20,625,000 outstanding Series 1999 and 2000 bonds. The Series 2011 Bonds were issued in the amount of \$20,630,000. Interest rates on the bonds range from 3.00% to 5.00% with annual maturities through fiscal year 2024. The net proceeds from the Series 2011 Bonds were deposited in an irrevocable trust with an escrow agent to provide all future debt service payments on the refunded bonds. The result of this transaction is a decrease in future debt service payments of \$1,644,885 and a present value savings, or economic gain, of \$1,290,747. The refunded bonds are considered defeased and thus the assets in the trust fund along with the \$14,400,000 in outstanding refunded bonds at June 30, 2015 are not reported in the City's financial statements.

Annual debt service requirements, as of June 30, 2015, for the Series 2011 Bonds, are as follows:

<u>Year Ending June 30,</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2016	\$ 1,420,000	\$ 569,069	\$ 1,989,069
2017	1,480,000	512,269	1,992,269
2018	1,540,000	453,069	1,993,069
2019	1,590,000	406,869	1,996,869
2020	1,645,000	355,194	2,000,194
2021-2024	6,680,000	717,113	7,397,113
Total	<u>\$ 14,355,000</u>	<u>\$ 3,013,583</u>	<u>\$ 17,368,583</u>

## NOTES TO FINANCIAL STATEMENTS

### Note 8. Long-term Debt (Continued)

#### Business-type Activities (Continued)

#### Revenue Bonds Payable – Water and Sewer Fund

On May 22, 2013, the City issued the Series 2013 revenue bonds in the amount of \$6,133,000 which mature April 1, 2021, with an interest rate of 1.55%. The Series 2013 bonds were issued to refund the City's five (5) outstanding loans with the Georgia Environmental Finance Authority.

Remaining annual debt service requirements, as of June 30, 2015 are as follows:

<u>Year Ending June 30,</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2016	\$ 785,000	\$ 66,620	\$ 851,620
2017	797,000	54,382	851,382
2018	810,000	41,947	851,947
2019	770,000	29,636	799,636
2020	782,000	17,631	799,631
2021	648,000	5,796	653,796
 Total	 <u>\$ 4,592,000</u>	 <u>\$ 216,012</u>	 <u>\$ 4,808,012</u>

#### Capital Lease Obligation

The City leased 20 golf carts from Yamaha Motor Corporation on April 1, 2014 in the amount of \$53,168. This lease agreement qualifies as a capital lease for accounting purposes and has been recorded at the net present value of its future minimum lease payments as of the date of its inception. This lease is for a period of 48 months and carries an interest rate of 4.2%. This lease was terminated in fiscal year 2015 and the assets are no longer under lease and no liability exists at June 30, 2015.

Activity on capital lease obligation for the year ended June 30, 2015 is as follows:

<u>Beginning Balance</u>	<u>Draws</u>	<u>Payments</u>	<u>Ending Balance</u>
\$ 50,092	\$ -	\$ 50,092	\$ -



## NOTES TO FINANCIAL STATEMENTS

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### Note 9. Pension Plan

#### Plan Description

The City, as authorized by the City Commission, has established a non-contributory defined benefit pension plan (The City of Toccoa Retirement Plan), covering substantially all of the City's employees. The City's pension plan is administered through the Georgia Municipal Employee Benefit System (GMEBS), an agent multiple-employer pension plan administered by the Georgia Municipal Association. The Plan provides retirement and disability benefits, annual cost of living adjustments, and death benefits to plan members and beneficiaries. Benefits are provided by the Plan whereby retirees receive between 1% and 1.75% multiplied by the average of the five highest years of regular earnings multiplied by the total credited years of service. The City Commission, in its role as the Plan sponsor, has the governing authority to establish and amend from time to time, the benefits provided and the contribution rates of the City and its employees. The Georgia Municipal Association issues a publicly available financial report that includes financial statements and required supplementary information for GMEBS. That report may be obtained at [www.gmanet.com](http://www.gmanet.com) or by writing to Georgia Municipal Association, Risk Management and Employee Benefit Services, 201 Pryor Street, NW, Atlanta, Georgia 30303 or by calling (404) 688-0472.

*Plan Membership* As of January 1, 2015, the date of the most recent actuarial valuation, there were 322 participants consisting of the following:

Retirees and beneficiaries currently receiving benefits	83
Terminated vested participants not yet receiving benefits	93
Active employees	146
Total	<u>322</u>

*Contributions.* The Plan is subject to minimum funding standards of the Georgia Public Retirement Systems Standards law. The Board of Trustees of GMEBS has adopted a recommended actuarial funding policy for the plan which meets state minimum requirements and will accumulate sufficient funds to provide the benefits under the plan. The funding policy for the Plan, as adopted by the City Council, is to contribute an amount equal to or greater than the actuarially recommended contribution rate. This rate is based on the estimated amount necessary to finance the costs of benefits earned by plan members during the year, with an additional amount to finance any unfunded accrued liability. The City is required to contribute the difference between the actuarially determined rate and the contribution rate of plan members, as determined by the City Council. For the fiscal year ended June 30, 2015, the City's contribution rate was 7.88% of annual payroll. City contributions to the Plan were \$409,359 for the fiscal year ended June 30, 2015. Employees of the City of Toccoa do not contribute to the Plan.

## NOTES TO FINANCIAL STATEMENTS

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### Note 9. Pension Plan (Continued)

#### Net Pension Liability of the City

Effective July 1, 2014, the City implemented the provisions of GASB Statement No. 68, *Accounting and Financial Reporting for Pensions—an amendment of GASB Statement No. 27*, which significantly changed the City's accounting for pension amounts. The information disclosed below is presented in accordance with this new standard.

The City's net pension liability was measured as of September 30, 2014. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation as January 1, 2014 with update procedures performed by the actuary to roll forward to the total pension liability measured as of September 30, 2014.

*Actuarial assumptions.* The total pension liability in the January 1, 2014 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation		3.25%
Salary increases		3.75% - 8.25%, including inflation
Investment rate of return	7.75%, net of pension plan investment expense, including inflation	

Mortality rates were based on the RP-2000 Combined Healthy Mortality Table with sex-distinct rates, set forward two years for males and one year for females.

The actuarial assumptions used in the January 1, 2014 valuation were based on the results of an actuarial experience study for the period January 1, 2010–June 30, 2013.

Cost of living adjustments were assumed to be 3.25% although the Plan allowance for annual cost of living adjustment is variable, as established by the City Council, in an amount not to exceed 4%.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of September 30, 2014 are summarized in the table on the following page.

## NOTES TO FINANCIAL STATEMENTS

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### Note 9. Pension Plan (Continued)

#### Net Pension Liability of the City (Continued)

<u>Asset class</u>	<u>Target allocation</u>	<u>Long-term expected real rate of return*</u>
Domestic equity	50%	5.95%
International equity	15%	6.45
Fixed income	25%	1.55
Real estate	10%	3.75
Cash	—%	
Total	<u>100%</u>	

\* Rates shown are net of the 3.25% assumed rate of inflation

*Discount rate.* The discount rate used to measure the total pension liability was 7.75%. The projection of cash flows used to determine the discount rate assumed that City contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all of the projected benefit payments to determine the total pension liability.

## NOTES TO FINANCIAL STATEMENTS

### Note 9. Pension Plan (Continued)

#### Net Pension Liability of the City (Continued)

*Changes in the Net Pension Liability of the City.* The changes in the components of the net pension liability of the City for the fiscal year ended June 30, 2015 were as follows:

	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (a) - (b)
<b>Balances at 6/30/14</b>	\$ 16,659,415	\$ 14,134,719	\$ 2,524,696
<b>Changes for the year:</b>			
Service cost	296,403	-	296,403
Interest	1,265,285	-	1,265,285
Differences between expected and actual experience	141,414	-	141,414
Assumption Changes	(511,569)	-	(511,569)
Contributions—employer	-	355,014	(355,014)
Net investment income	-	1,604,126	(1,604,126)
Benefit payments, including refunds of employee contributions	(666,319)	(666,319)	-
Administrative expense	-	(22,024)	22,024
Other changes	-	-	-
<b>Net changes</b>	<b>525,214</b>	<b>1,270,797</b>	<b>(745,583)</b>
<b>Balances at 6/30/15</b>	<b>\$ 17,184,629</b>	<b>\$ 15,405,516</b>	<b>\$ 1,779,113</b>

The required schedule of changes in the City's net pension liability and related ratios immediately following the notes to the financial statements presents multiyear trend information about whether the value of plan assets is increasing or decreasing over time relative to the total pension liability.

*Sensitivity of the net pension liability to changes in the discount rate.* The following presents the net pension liability of the City, calculated using the discount rate of 7.75 percent, as well as what the City's net pension liability would be if it were calculated using a discount rate that 1-percentage-point lower (6.75 percent) or 1-percentage-point higher (8.75 percent) than the current rate:

	1% Decrease (6.75%)	Discount Rate (7.75%)	1% Increase (8.75%)
City's net pension liability	\$ 4,150,128	\$ 1,779,113	\$ (182,862)

## NOTES TO FINANCIAL STATEMENTS

### Note 9. Pension Plan (Continued)

#### Net Pension Liability of the City (Continued)

*Changes in the Net Pension Liability of the City (continued).* Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events far into the future, and actuarially determined amounts are subject to continual revision as results are compared to past expectations and new estimates are made about the future. Actuarial calculations reflect a long-term perspective. Calculations are based on the substantive plan in effect as of September 30, 2014 and the current sharing pattern of costs between employer and employee.

#### Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the fiscal year ended June 30, 2015, the City recognized pension expense of \$304,325. At June 30, 2015, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 106,062	\$ -
Changes in assumptions	-	383,676
Net difference between projected and actual earnings on pension plan investments	-	417,280
City contributions subsequent to the measurement date	341,132	-
<b>Total</b>	<b>\$ 447,194</b>	<b>\$ 800,956</b>

City contributions subsequent to the measurement date of \$341,132 are reported as deferred outflows of resources and will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2016. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ending June 30:		
2016		\$ (196,858)
2017		(196,858)
2018		(196,858)
2019		(104,320)
Total		<b>\$ (694,894)</b>

## NOTES TO FINANCIAL STATEMENTS

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### **Note 10. Joint Venture**

Under Georgia law, the City, in conjunction with other cities and counties in the northeast Georgia area, is a member of the Georgia Mountains Regional Commission (RC) and is required to pay annual dues thereto. During the year ended June 30, 2015, the City paid \$9,263 in such dues. Membership in a RC is required by the Official Code of Georgia Annotated (OCGA) Section 50-8-34, which provides for the organization structure of a RC. RC Board membership includes the chief elected official of each county and municipality of the area. OCGA 50-8-39.1 provides that the member governments are liable for any debts or obligations of the RC. Separate financial statements may be obtained from the Georgia Mountains Regional Commission, P.O. Box 1720, Gainesville, Georgia 30503.

### **Note 11. Risk Management**

The City is exposed to various risks of losses related to: torts, thefts of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City has joined together with other municipalities in the state as part of the Georgia Interlocal Risk Management Agency Property and Liability Insurance Fund and the Georgia Municipal Association Group Self-Insurance Workers Compensation Fund, public entity risk pools currently operating as common risk management and insurance programs for member local governments.

As part of these risk pools, the City is obligated to pay all contributions and assessments as prescribed by the pools, to cooperate with the pool's agents and attorneys, to follow loss reduction procedures established by the funds, and to report as promptly as possible, and in accordance with any coverage descriptions issued, all incidents which could result in the funds being required to pay any claim of loss. The City is also to allow the pool's agents and attorneys to represent the City in investigation, settlement discussions, and all levels of litigation arising out of any claim made against the City within the scope of loss protection furnished by the funds.

The funds are to defend and protect the members of the funds against liability or loss as prescribed in the member government contract and in accordance with the worker's compensation law of Georgia. The funds are to pay all cost taxed against members in any legal proceeding defended by the members, all interest accruing after entry of judgment, and all expenses incurred for investigation, negotiation or defense.

Settled claims in the past three (3) years have not exceeded insurance coverage.

## NOTES TO FINANCIAL STATEMENTS

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### **Note 12. Contingent Liabilities**

#### **Litigation:**

The City is involved in pending lawsuits in the normal course of the City's business. Liability, if any, which might result from these proceedings, would not, in the opinion of management and legal counsel, have a material adverse effect on the financial position of the City.

#### **Grant Contingencies:**

The City has received grants for specific purposes that are subject to review and audit by the grantor agencies. Such audits could lead to the disallowance of certain expenditures previously reimbursed by those agencies. Based upon prior experience, management of the City believes such disallowances, if any, will not be significant.

### **Note 13. Economic Dependency/Commitments**

The City has entered into a contract for the purchase of wholesale natural gas supplies and related services with the Municipal Gas Authority of Georgia (MGAG) that requires the City to purchase all of its natural gas from MGAG. The gas supply contract with MGAG authorizes MGAG to establish rates and charges so as to produce revenues sufficient to cover its operating costs and retire its bonds issued to acquire long-term gas supplies for sale to its members, including the City. In the event that revenues are insufficient to cover all costs and retire bonds issued by MGAG, the City is obligated to pay its obligation share of the costs of the gas supply and related services MGAG provides to the City, which costs include amounts equal to principal and interest on MGAG's bonds. These obligations, which extend through the year 2014, and may be extended through 2026, are general obligations of the City to which the City's full faith, credit and taxing powers are pledged. The City's obligation to MGAG for gas supply costs are based on MGAG's costs to provide such supply, including bonds issued to purchase long-term rights to bulk supply. Payments to MGAG are made monthly based on actual usage. The total payments under these contracts amounted to \$5,527,014 in 2015.

At June 30, 2015, the outstanding debt of MGAG was approximately \$342 million. The City's guarantee varies by individual projects undertaken by MGAG and totals approximately \$9.9 million at June 30, 2015.

### **Note 14. Hotel/Motel Occupancy Tax**

The City imposes a hotel/motel tax on lodging facilities within the City. The tax is assessed at 5% and, in accordance with O.C.G.A. 48-13-51, the City is required to spend at least 40% of this for promoting tourism, conventions, and trade shows. Revenues were \$45,548 for the year ended June 30, 2015. Of this amount 51.6% was used to promote tourism (including transfers out).

## NOTES TO FINANCIAL STATEMENTS

### Note 15. Change in Accounting Principle

As discussed in Note 9 above, the City implemented the provisions of GASB Statement No. 68, *Accounting and Financial Reporting for Pensions—an amendment of GASB Statement No. 27*, and GASB Statement No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date – an amendment of GASB Statement No. 68*, effective July 1, 2014. This new standard significantly changed the City's accounting for pension amounts. As a result of this change in accounting principle, the City was required to restate beginning net position for governmental activities, business type activities, Water & Sewer Fund, Solid Waste Fund, and Natural Gas Fund as shown below:

	<b>Governmental Activities</b>	<b>Business Type Activities</b>
Net position as previously reported	\$ 23,519,732	\$ 30,525,411
Net pension liability, beginning balance	(1,557,586)	(967,110)
Deferred outflows of resources, contributions subsequent to the measurement date, beginning balance	176,930	109,857
Net position as restated	<u>\$ 22,139,076</u>	<u>\$ 29,668,158</u>

	<b>Water &amp; Sewer Fund</b>	<b>Solid Waste Fund</b>	<b>Natural Gas Fund</b>
Net position as previously reported	\$ 21,438,137	\$ 455,695	\$ 8,448,245
Net pension liability, beginning balance	(496,966)	(72,498)	(397,646)
Deferred outflows of resources, contributions subsequent to the measurement date, beginning balance	56,452	8,235	45,170
Net position as restated	<u>\$ 20,997,623</u>	<u>\$ 391,432</u>	<u>\$ 8,095,769</u>



## **REQUIRED SUPPLEMENTARY INFORMATION**

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## Required Supplementary Information

### SCHEDULE OF CHANGES IN THE CITY'S NET PENSION LIABILITY AND RELATED RATIOS

	2015
<b>Total pension liability</b>	
Service cost	\$ 296,403
Interest on total pension liability	1,265,285
Changes of benefit terms	-
Differences between expected and actual experience	141,414
Changes of assumptions	(511,569)
Benefit payments, including refunds of employee contributions	(666,319)
<b>Net change in total pension liability</b>	525,214
<b>Total pension liability - beginning</b>	16,659,415
<b>Total pension liability - ending (a)</b>	\$ 17,184,629
 <b>Plan fiduciary net position</b>	
Contributions - employer	355,014
Net investment income	1,604,126
Benefit payments, including refunds of employee contributions	(666,319)
Administrative expenses	(22,024)
Other	-
<b>Net change in plan fiduciary net position</b>	1,270,797
<b>Plan fiduciary net position - beginning</b>	14,134,719
<b>Plan fiduciary net position - ending (b)</b>	\$ 15,405,516
 <b>City's net pension liability - ending (a) - (b)</b>	\$ 1,779,113
 <b>Plan fiduciary net position as a percentage of the total pension liability</b>	89.6%
 <b>Covered-employee payroll</b>	\$ 5,479,965
 <b>City's net pension liability as a percentage of covered - employee payroll</b>	32.5%

**Notes to the Schedule**

The schedule will present 10 years of information once it is accumulated.

## Required Supplementary Information

### SCHEDULE OF CITY CONTRIBUTIONS

	2015
Actuarially determined contribution	\$ 409,359
Contributions in relation to the actuarially determined contribution	409,359
Contribution deficiency (excess)	\$ -
Covered-employee payroll	5,194,911
Contributions as a percentage of Covered-employee payroll	7.9%

#### Notes to the Schedule

Valuation Date	
Cost Method	Projected Unit Credit
Actuarial Asset Valuation Method	Sum of actuarial value at beginning of year and the cash flow during the year plus the assumed investment return, adjusted by 10% of the amounts that the value exceeds or is less than the market value at the end of the year. The actuarial value is adjusted, if necessary, to be within 20% of market value.
Assumed Rate of Return	
On Investments	7.75%
Projected Salary Increases	3.75% - 8.25% (including 3.25% for inflation)
Cost-of-living Adjustment	3.25%
Amortization Method	Closed level dollar for unfunded liability
Remaining Amortization Period	None remaining

The schedule will present 10 years of information once it is accumulated.

# NONMAJOR GOVERNMENTAL FUNDS

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## Special Revenue Funds

Special revenue funds are used to account for specific revenues that are legally restricted or committed to expenditures for particular purposes.

**Hotel/Motel Fund** – This fund is used to account for the occupancy tax collected by the City from area hotels and motels, and distributed based upon state statute including a requirement for a portion to be spent on tourism.

**Grant Fund** – This fund is used to account for the funds received from external sources as they relate to and restricted by grants awarded to the City, not reported in other funds. Matching funds, which are the City's responsibility, are also recorded within this fund.

## Capital Projects Funds

Capital projects funds are used to account for amounts set aside for capital outlay.

**SPLOST II Fund** – accounts for the acquisition and construction of capital expenditures which are financed by the special purpose local option sales tax program II of the City, in an agreement with Stephens County.

**CITY OF TOCCOA, GEORGIA**  
**COMBINING BALANCE SHEET**  
**NONMAJOR GOVERNMENTAL FUNDS**  
**JUNE 30, 2015**

<b>ASSETS</b>	<b>Special Revenue Funds</b>		<b>Capital Projects</b>	<b>Total Nonmajor Governmental Funds</b>
	<b>Hotel/ Motel</b>	<b>Grant Fund</b>	<b>SPLOST II Fund</b>	
Cash and cash equivalents	\$ 23,016	\$ 61,521	\$ 152,986	\$ 237,523
Taxes receivable	7,009	-	-	7,009
Intergovernmental receivable	-	53,243	-	53,243
<b>Total assets</b>	<b><u>\$ 30,025</u></b>	<b><u>\$ 114,764</u></b>	<b><u>\$ 152,986</u></b>	<b><u>\$ 297,775</u></b>
<b>LIABILITIES AND FUND BALANCES</b>				
<b>LIABILITIES</b>				
Accounts payable	\$ -	\$ 2,685	\$ 1,868	\$ 4,553
<b>Total liabilities</b>	<b><u>-</u></b>	<b><u>2,685</u></b>	<b><u>1,868</u></b>	<b><u>4,553</u></b>
<b>FUND BALANCES</b>				
Restricted:				
Capital construction	-	-	151,118	151,118
Tourism	30,025	-	-	30,025
Grant programs	-	112,079	-	112,079
<b>Total fund balances</b>	<b><u>30,025</u></b>	<b><u>112,079</u></b>	<b><u>151,118</u></b>	<b><u>293,222</u></b>
<b>Total liabilities and fund balances</b>	<b><u>\$ 30,025</u></b>	<b><u>\$ 114,764</u></b>	<b><u>\$ 152,986</u></b>	<b><u>\$ 297,775</u></b>

**CITY OF TOCCOA, GEORGIA**

**COMBINING STATEMENT OF REVENUES, EXPENDITURES,  
AND CHANGES IN FUND BALANCES  
NONMAJOR GOVERNMENTAL FUNDS  
FOR THE YEAR ENDED JUNE 30, 2015**

	<u>Special Revenue Funds</u>		<u>Capital Projects</u>	<u>Total Nonmajor Governmental Funds</u>
	<u>Hotel/ Motel</u>	<u>Grant Fund</u>	<u>SPLOST II Fund</u>	
<b>Revenues:</b>				
Hotel/Motel taxes	\$ 45,548	\$ -	\$ -	\$ 45,548
Intergovernmental	-	176,714	-	176,714
Investment earnings	-	-	191	191
Total revenues	<u>45,548</u>	<u>176,714</u>	<u>191</u>	<u>222,453</u>
<b>Expenditures:</b>				
Current:				
General government	-	13,160	-	13,160
Streets and sanitation	-	212,985	414	213,399
Parks and recreation	-	2,945	-	2,945
Police	-	9,968	-	9,968
Economic and community development	12,500	-	-	12,500
Total expenditures	<u>12,500</u>	<u>239,058</u>	<u>414</u>	<u>251,972</u>
Excess (deficiency) of revenues over (under) expenditures	<u>33,048</u>	<u>(62,344)</u>	<u>(223)</u>	<u>(29,519)</u>
<b>Other financing uses:</b>				
Transfers out	(11,000)	(10,810)	(63,626)	(85,436)
Total other financing uses	<u>(11,000)</u>	<u>(10,810)</u>	<u>(63,626)</u>	<u>(85,436)</u>
Net change in fund balances	22,048	(73,154)	(63,849)	(114,955)
<b>Fund balances, beginning of year</b>	<u>7,977</u>	<u>185,233</u>	<u>214,967</u>	<u>408,177</u>
<b>Fund balances, end of year</b>	<u>\$ 30,025</u>	<u>\$ 112,079</u>	<u>\$ 151,118</u>	<u>\$ 293,222</u>

**CITY OF TOCCOA, GEORGIA  
HOTEL/MOTEL FUND**

**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES  
IN FUND BALANCES - BUDGET AND ACTUAL  
FOR THE YEAR ENDED JUNE 30, 2015**

	<u>Budget</u>		<u>Actual</u>	<u>Variance With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues:</b>				
Hotel/Motel taxes	\$ 23,500	\$ 23,500	\$ 45,548	\$ 22,048
Total revenues	<u>23,500</u>	<u>23,500</u>	<u>45,548</u>	<u>22,048</u>
<b>Expenditures:</b>				
Current:				
Development	12,500	12,500	12,500	-
Total expenditures	<u>12,500</u>	<u>12,500</u>	<u>12,500</u>	<u>-</u>
Excess of revenues over expenditures	<u>11,000</u>	<u>11,000</u>	<u>33,048</u>	<u>22,048</u>
<b>Other financing uses:</b>				
Transfers out	(11,000)	(11,000)	(11,000)	-
Total other financing uses	<u>(11,000)</u>	<u>(11,000)</u>	<u>(11,000)</u>	<u>-</u>
Net changes in fund balances	-	-	22,048	22,048
<b>Fund balances, beginning of year</b>	<u>7,977</u>	<u>7,977</u>	<u>7,977</u>	<u>-</u>
<b>Fund balances, end of year</b>	<u>\$ 7,977</u>	<u>\$ 7,977</u>	<u>\$ 30,025</u>	<u>\$ 22,048</u>

**CITY OF TOCCOA, GEORGIA  
GRANT FUND**

**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES  
IN FUND BALANCES - BUDGET AND ACTUAL  
FOR THE YEAR ENDED JUNE 30, 2015**

	<u>Budget</u>		<u>Actual</u>	<u>Variance With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues:</b>				
Intergovernmental	\$ 1,087,000	\$ 176,747	\$ 176,714	\$ (33)
Total revenues	<u>1,087,000</u>	<u>176,747</u>	<u>176,714</u>	<u>(33)</u>
<b>Expenditures:</b>				
Current:				
General government	915,000	31,816	13,160	18,656
Streets and sanitation	603,830	212,985	212,985	-
Parks and recreation	237,000	2,945	2,945	-
Police	10,000	9,968	9,968	-
Total expenditures	<u>1,765,830</u>	<u>257,714</u>	<u>239,058</u>	<u>18,656</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(678,830)</u>	<u>(80,967)</u>	<u>(62,344)</u>	<u>18,623</u>
<b>Other financing sources (uses):</b>				
Transfers in	257,806	-	-	-
Transfers out	-	(10,810)	(10,810)	-
Total other financing sources (uses)	<u>257,806</u>	<u>(10,810)</u>	<u>(10,810)</u>	<u>-</u>
Net changes in fund balances	(421,024)	(91,777)	(73,154)	18,623
<b>Fund balances, beginning of year</b>	<u>185,233</u>	<u>185,233</u>	<u>185,233</u>	<u>-</u>
<b>Fund balances, end of year</b>	<u>\$ (235,791)</u>	<u>\$ 93,456</u>	<u>\$ 112,079</u>	<u>\$ 18,623</u>



**CITY OF TOCCOA, GEORGIA**

**SCHEDULE OF EXPENDITURES OF  
SPECIAL PURPOSE LOCAL OPTION SALES TAX PROCEEDS  
FOR THE YEAR ENDED JUNE 30, 2015**

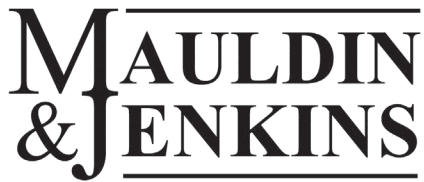
	<u>Original Estimated Cost</u>	<u>Current Estimated Cost</u>	<u>Prior Years Cumulative Expenditures</u>	<u>Current Year Expenditures</u>	<u>Total Cumulative Expenditures</u>
<b>SPLOST VI</b>					
Water and Sewer Projects	\$ 2,000,000	\$ 2,000,000	\$ -	\$ -	\$ -
Road Resurfacing	2,000,000	2,000,000	-	-	-
Schaeffer Center Renovation	382,327	382,327	-	-	-
City Vehicle Replacement	500,000	500,000	-	-	-
Improvements to City Hall	300,000	300,000	-	-	-
Financial Software	200,000	200,000	-	69,968	69,968
City Pool	903,100	903,100	-	647,688	647,688
	<u>\$ 6,285,427</u>	<u>\$ 6,285,427</u>	<u>\$ -</u>	<u>\$ 717,656</u>	<u>\$ 717,656</u>
<b>Reconciliation of Statement of Revenues, Expenditures, and Changes in Fund Balance</b>					
				Total Expenditures	\$ 71,160
				Transfers Out	646,496 (1)
					<u>\$ 717,656</u>
<b>SPLOST V</b>					
Highway 17 Sewer	\$ 1,000,000	\$ 1,000,000	\$ 76,896	\$ 55,919	\$ 132,815
Meadow Lift Station	250,000	250,000	-	-	-
Eastanollee WWTP	500,000	500,000	4,343	-	4,343
Fire Equipment	750,000	750,000	724,971	22,282	747,253
Roads	2,260,000	2,260,000	463,224	836,775	1,299,999
Historical Society Building	270,000	270,000	270,000	-	270,000
Recreation	400,000	400,000	119,307	41,151	160,458
Water System Improvements	2,330,000	2,330,000	1,471,967	238,160	1,710,127
Inflow & Infiltration	1,300,000	1,300,000	65,810	-	65,810
	<u>\$ 9,060,000</u>	<u>\$ 9,060,000</u>	<u>\$ 3,196,518</u>	<u>\$ 1,194,287</u>	<u>\$ 4,390,805</u>
<b>Reconciliation of Statement of Revenues, Expenditures, and Changes in Fund Balance</b>					
				Total Expenditures	\$ 900,478
				Transfers Out	293,809 (2)
					<u>\$ 1,194,287</u>
<b>SPLOST IV</b>					
Water Improvements	\$ 2,000,000	\$ 2,000,000	\$ 2,112,632	\$ 10,212	\$ 2,122,844
Sewer Improvements	945,000	945,000	538,177	-	538,177
Roads & Bridges	240,000	240,000	508,704	-	508,704
	<u>\$ 3,185,000</u>	<u>\$ 3,185,000</u>	<u>\$ 3,159,513</u>	<u>\$ 10,212</u>	<u>\$ 3,169,725</u>
<b>Reconciliation of Statement of Revenues, Expenditures, and Changes in Fund Balance</b>					
				Total Expenditures	\$ 1,834
				Transfers Out	8,378 (2)
					<u>\$ 10,212</u>
<b>SPLOST II</b>					
Sewer Improvements	\$ 396,474	\$ 396,474	\$ 185,997	\$ 64,040	\$ 250,037
	<u>\$ 396,474</u>	<u>\$ 396,474</u>	<u>\$ 185,997</u>	<u>\$ 64,040</u>	<u>\$ 250,037</u>
<b>Reconciliation of Statement of Revenues, Expenditures, and Changes in Fund Balance</b>					
				Total Expenditures	\$ 414
				Transfers Out	63,626 (2)
					<u>\$ 64,040</u>
<b>Total SPLOST</b>	<u>\$ 12,641,474</u>	<u>\$ 12,641,474</u>	<u>\$ 6,542,028</u>	<u>\$ 1,268,539</u>	<u>\$ 7,810,567</u>

(1) Transfers out were recorded in order to reimburse the General Fund for allowable SPLOST VI referendum expenditures, related to the City Pool.

(2) Transfers out were recorded in order to properly transfer assets to the Water and Sewer fund purchased by the applicable SPLOST Fund. Amounts are allowable under the SPLOST referendum.

## **COMPLIANCE SECTION**

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**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN  
ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

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**Honorable Mayor and Members of the  
City Commission of the City of Toccoa, Georgia  
Toccoa, Georgia**

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Toccoa, Georgia (the "City") as of and for the year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated December 9, 2015. Our report includes a reference to the change in accounting principle resulting from the implementation of Governmental Accounting Standards Board Statement No. 68, *Accounting and Financial Reporting for Pensions - an amendment of GASB Statement No. 27*, and Statement No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date—an amendment of GASB Statement No. 68*.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting ("internal control") to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We did identify certain deficiencies in internal control, described in the accompanying schedule of findings and responses as items 2015-001 and 2015-002, that we consider to be material weaknesses.

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## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **The City's Responses to Findings**

The City's responses to the findings identified in our audit are described in the accompanying schedule of findings and responses. The City's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Mauldin & Jenkins, LLC*

Atlanta, Georgia  
December 9, 2015

CITY OF TOCCOA, GEORGIA

SCHEDULE OF FINDINGS AND RESPONSES  
FOR THE YEAR ENDED JUNE 30, 2015

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**Section I – Summary of Auditor’s Results**

**Financial Statements**

Type of auditor’s report issued: Unmodified

Internal control over financial reporting:  
Material weaknesses identified?  yes  no

Significant deficiencies identified?  yes  none reported

Noncompliance material to financial statements noted?  yes  no

**Federal Awards**

There was not an audit of major federal award programs as of June 30, 2015 due to the total amount of federal awards expended being less than \$500,000.

CITY OF TOCCOA, GEORGIA

SCHEDULE OF FINDINGS AND RESPONSES  
FOR THE YEAR ENDED JUNE 30, 2015

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**Section II – Financial Statement Findings**

**Finding 2015-001 – Fiscal Year-End Financial Close and Reporting Controls**

**Criteria:** Internal controls should be in place to ensure that all amounts reported within the financial statements are accurate and have been reconciled to subsidiary ledgers and underlying accounting records.

**Condition:** Due to ineffective controls surrounding the fiscal year-end financial close procedures, several audit adjustments were necessary at June 30, 2015.

**Context/Cause:** During our testing, audit adjustments were required as follows:

- To adjust fund balance, transfers in, and the line of credit payable in the General Fund by \$241,220 to agree to the prior year financial report and record the current year pay off of the loan. A related entry was needed to record the transfer out in the SPLOST VI Fund.
- To properly record deferred property tax revenues and the related revenue in the General Fund by \$25,511.
- To adjust depreciation expense and accumulated depreciation by \$108,434 for assets in the Water & Sewer Fund which were depreciated beyond their historical cost.
- To balance advances to and from across all funds for \$130,402.

**Effect:** Audit adjustments of \$505,567 were required as detailed above.

**Recommendation:** We recommend the City's finance department implement and/or strengthen internal controls surrounding the fiscal year-end financial close out procedures.

**Response:** The City agrees with the recommendation and will continue to make efforts to implement and strengthen internal controls surrounding the fiscal year-end financial close out procedures.

**Finding 2015-002 – Segregation of Duties**

**Criteria:** Segregation of employee's duties is a common practice in an effective internal control structure. Segregation of duties is when specific employee functions related to important accounting areas (such as cash receipting or cash disbursements) are separated among different individuals to significantly reduce the risk that any one individual could intentionally or unintentionally misappropriate assets. Policies should be in place requiring the segregation of certain duties.

CITY OF TOCCOA, GEORGIA

SCHEDULE OF FINDINGS AND RESPONSES  
FOR THE YEAR ENDED JUNE 30, 2015

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**Finding 2015-002 – Segregation of Duties (continued)**

**Condition/Context:** During the course of our testwork, we noted several areas in which the segregation of duties could be improved. The following are controls or practices which should be in place to ensure adequate segregation of duties, but aren't at the City.

- Mail is opened and a list of daily receipts is prepared by two or more people independent of the cashier and accounts receivable bookkeeping.
- Individuals opening the mail prepare prenumbered cash receipts and attach remittance data to the cash receipts prior to forwarding the documentation to accounting.
- The list of daily cash receipts or lockbox listing from the bank is compared to postings to customer accounts, contribution records, and deposits and to a validated deposit slip by a person independent of the cash receipts and accounts receivable functions.
- Purchasing is separated from requisitioning, shipping, and receiving functions.
- There are defined payable cutoff procedures that are continually monitored by the appropriate level of management or another appropriate person.
- Check signing (including control of mechanical check signers and signature plates) is independent of the initiator of purchases, approver of purchases, receiving, shipping, preparer of checks, cash receipts, accounts payable, and cash bookkeeping.
- Checks are not returned to the preparer after signing.
- Persons preparing payroll are independent of other payroll and personnel duties (for example, timekeeping, distribution of checks, and hiring employees) and restricted from access to other payroll data or cash.
- Bank statements are received directly by the appropriate level of management or another appropriate person (such as a governing body member) and reviewed prior to routing to accounting for reconciliation.
- Journal entries to the City's general ledger are reviewed and approved by someone other than the preparer.

**Effect:** Without some segregation of duties within these functions; there is increased exposure that someone could intentionally or unintentionally misappropriate assets of the City.

**Cause:** The limited number of employees involved in the various offices and the resulting overlapping of duties causes segregation of duties to be difficult.

**Recommendation:** We recommend that the City review its processes and determine where it can cost-effectively segregate some of the duties in higher risk areas to alleviate the segregation of duties issues.

**Response:** The City agrees with this recommendation. Due to reduced work force, segregation of duties will continue to be an issue, however the City will continue to look at possibilities to reduce the City's risks according to the controls and practices suggested by Mauldin & Jenkins.